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REVIEW AUTHORITY: Archie Bolster, Senior  
Reviewer

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R 260025Z APR 94  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC 5949  
INFO AMEMBASSY ACCRA  
AMEMBASSY DHAKA  
AMEMBASSY NAIROBI  
JOINT STAFF WASHDC  
SECDEF WASHDC  
USCINCEUR VAIHINGEN GE  
UN SECURITY COUNCIL COLLECTIVE  
AMEMBASSY DAR ES SALAAM  
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WHITEHOUSE WASHDC  
AMEMBASSY BUJUMBURA  
AMEMBASSY BRUSSELS

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DEPT FOR AF/C, IO/UNP, AND IO/PHO;  
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WHITEHOUSE PASS TO NSC FOR RICE AND DESHAZER;  
JOINT STAFF FOR CHAIRMAN, DIR JS, J3;  
SECDEF FOR OSD/ISA

E.O.12356: DECL:OADR  
TAGS: MARR, PINS, PREL, MOPS, PGOV, RW, UNSC  
SUBJECT: UNSC VOTES TO REDUCE SIZE OF UN PKO IN RWANDA  
-- ON APRIL 21; UPDATE IN SC APRIL 25

1. (U) SUMMARY: AFTER RECEIVING A REPORT FROM THE SYG APRIL 21, THE COUNCIL ADOPTED RESOLUTION 912 CUTTING BACK THE SIZE OF UNAMIR TO 270 PERSONS. END SUMMARY.
2. (C) THE SYG PRESENTED TO THE SC 4/21 HIS REPORT ON OPTIONS FOR THE FUTURE OF THE UN PKO IN RWANDA (S/1994/470 DATED 20 APRIL 1994). OF THE THREE ALTERNATIVES PRESENTED, TWO WERE CLEARLY UNWORKABLE (I -

SEND SEVERAL THOUSAND ADDITIONAL TROOPS WITH ENFORCEMENT POWERS, AND III - COMPLETE WITHDRAWAL). ALTERNATIVE II -- RETAIN A SMALL GROUP, INCLUDING THE FORCE COMMANDER AND SRSG, WITH NECESSARY STAFF, AN INFANTRY COMPANY TO PROVIDE SECURITY, AND SOME MILITARY OBSERVERS, TOTALING 270 -- WAS THE ALTERNATIVE CHOSEN BY THE COUNCIL. THE UN MILITARY ADVISER, GENERAL BARIL, DESCRIBED THE NEED FOR A RESOLUTION THAT SAME DAY. UNAMIR FORCES HAD BEEN ON ALERT, READY TO EVACUATE AT DAWN, FOR SEVERAL CONSECUTIVE DAYS. IN THE MIDDLE OF EACH NIGHT, THEY WERE INFORMED THEIR EVACUATION WAS CANCELLED, SINCE THE SECURITY COUNCIL HAD NOT YET AUTHORIZED THEIR DEPARTURE. MORALE WAS GETTING EXTREMELY LOW, AND THE FORCE COMMANDER DID NOT WANT THE STRAIN ON HIS MEN OF

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ABORTING THE EVACUATION AGAIN. THE COUNCIL HEEDED HIS PLEA, AND MET IN WORKING GROUP THURSDAY EVENING, APRIL 21, WHILE A FORMAL DEBATE ON BOSNIA WAS TAKING PLACE.

3. (C) UN DPKO OFFICIALS INFORMED USUN THAT THE STADIUM AND HOSPITAL WERE IN AREAS OF KIGALI CONTROLLED BY THE RPF, ALTHOUGH THE MILLES COLLINES HOTEL WAS STILL IN GOVERNMENT FORCES' HANDS. UNAMIR WAS MAKING AN INVENTORY OF THE NUMBER AND NAMES OF ALL THE CIVILIANS IN THOSE LOCATIONS, AND WAS NEGOTIATING WITH BOTH SIDES FOR AN EXCHANGE OF CIVILIAN REFUGEES.

4. (C) ON APRIL 25, UNHQ UP-DATED ITS INFORMATION TO THE COUNCIL ON UNAMIR'S WITHDRAWAL. ONE THOUSAND TROOPS AND MILITARY OBSERVERS HAD BEEN EVACUATED OVER THE WEEKEND, OF WHOM MANY HAD ALREADY BEEN REPATRIATED. 570 REMAINED IN NAIROBI ON 4/25. BY 4/26, THAT NUMBER WAS EXPECTED TO BE DOWN TO 200. 450 UNAMIR PERSONNEL REMAIN IN KIGALI, AS OF 4/25. THE RPF IS IN THE HILLS OVERLOOKING KIGALI, AND IN THE NORTH AND NORTHEAST OF RWANDA. GOVERNMENT FORCES HOLD THE NORTHWEST, WEST AND SOUTH OF RWANDA. THE FORCE COMMANDER WENT TO ARUSHA FOR TALKS ON 4/23. UNAMIR PROVIDED AN AIRCRAFT TO TRANSPORT THE RWANDAN GOVERNMENT FORCES (RGF) NEGOTIATORS FROM GOMA, ZAIRE. HOWEVER, THE RGF TEAM DID NOT SHOW UP. THE RPF WENT TO ARUSHA, WHERE THEY ANNOUNCED A UNILATERAL CEASEFIRE, BUT WITH CONDITIONS. UNAMIR WAS STILL DISCUSSING WITH BOTH PARTIES THE RELOCATION OF THE REFUGEES IN THE STADIUM, WITH A VIEW TO THEIR SAFETY.

5. (CQ SC PRESIDENT KEATING (NZ) REPORTED A VISIT FROM

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MEDECINS SANS FRONTIERS (MSF). MSF DESCRIBED RGF  
PERSONNEL ENTERING A HOSPITAL IN BUTARE, KILLING ALL THE  
LOCAL RWANDAN STAFF ON SATURDAY, AND RETURNING TO KILL  
ALL THE PATIENTS ON SUNDAY. MSF CALLED THIS THE WORST  
INCIDENT THEY HAD WITNESSED ANYWHERE IN THEIR ENTIRE  
HISTORY. THEY ASKED THE SC TO ESTABLISH SAFE AREAS OR  
SECURE ZONES FOR CIVILIANS.

6. (C) AFTER SOME CIRCUITOUS DISCUSSION OF HOW THE SC  
SHOULD NOT APPEAR INDIFFERENT, BUT REALLY COULD NOT DO  
MUCH, THE UK SUGGESTED THAT THE SC PRESIDENT CONVEY TO  
THE REPRESENTATIVES OF TANZANIA, UGANDA AND THE OAU THE  
COUNCIL'S SUPPORT FOR THEIR PEACE EFFORTS. CONFRONTING  
A DELICATE SITUATION HEAD-ON, AMB. ALBRIGHT REMINDED THE  
COUNCIL THAT IN OTHER CONFLICT AREAS, THE PERM REP OF  
THE GOVERNMENT INVOLVED WAS SUMMONED BY THE SC PRESIDENT  
TO EXPLAIN HIS GOVERNMENT'S ACTIONS. SEVERAL MINUTES OF  
UNCOMFORTABLE SILENCE GREETED THIS REMARK. FINALLY, THE  
PERMREP OF RWANDA FOUND HIS TONGUE, AND RESPONDED THAT  
THE FORMER INTERIOR MINISTER HAD TRAVELED FROM DAR ES  
SALAAM TO ARUSHA TO PARTICIPATE IN CEASE-FIRE

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DISCUSSIONS, BUT THE RPF HAD INSISTED IT WOULD SPEAK  
ONLY WITH MILITARY REPRESENTATIVES.

7. (U) BEGIN TEXT OF RESOLUTION 912:

THE SECURITY COUNCIL,

REAFFIRMING ALL ITS PREVIOUS RESOLUTIONS ON THE  
SITUATION IN RWANDA, IN PARTICULAR ITS RESOLUTION 872  
(1993) OF 5 OCTOBER 1993 BY WHICH IT ESTABLISHED THE  
UNITED NATIONS ASSISTANCE MISSION FOR RWANDA (UNAMIR),  
RECALLING ITS RESOLUTION 909 (1994) OF 5 APRIL 1994,  
WHICH EXTENDED THE MANDATE OF UNAMIR UNTIL 29 JULY 1994  
WITH A SIX-WEEK REVIEW PROVISION ON THE UNDERSTANDING  
THAT PROGRESS WOULD BE MADE IN ESTABLISHING THE  
TRANSITIONAL INSTITUTIONS PROVIDED FOR UNDER THE ARUSHA  
PEACE AGREEMENT BETWEEN THE GOVERNMENT OF RWANDA AND THE  
RWANDESE PATRIOTIC FRONT,

RECALLING ALSO ITS STATEMENT OF 7 APRIL 1994  
(S/PRST/1994/16) WHICH, INTER ALIA, REAFFIRMED ITS  
COMMITMENT TO THE ARUSHA PEACE AGREEMENT AND URGED ALL  
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PARTIES TO IMPLEMENT IT FULLY,

HAVING CONSIDERED THE REPORT OF THE SECRETARY-GENERAL  
DATED 20 APRIL 1994 (S/1994/470),

STRESSING THAT THE ARUSHA PEACE AGREEMENT REMAINS  
CENTRAL TO THE PEACE PROCESS IN RWANDA,

EXPRESSING DEEP REGRET AT THE FAILURE OF THE PARTIES TO  
IMPLEMENT FULLY THE PROVISIONS OF THE ARUSHA PEACE  
AGREEMENT, PARTICULARLY THOSE PROVISIONS RELATING TO THE  
CEASE-FIRE,

RECOGNIZING THE INITIATIVES MADE BY THE LATE PRESIDENTS  
OF RWANDA AND BURUNDI TOWARDS RESOLVING THE PROBLEMS IN  
THEIR COUNTRIES THROUGH PEACEFUL MEANS AND IN  
COLLABORATION WITH REGIONAL LEADERS,

SHOCKED AT THE TRAGIC INCIDENT THAT RESULTED IN THE  
DEATHS OF THE PRESIDENTS OF RWANDA AND BURUNDI ON 6  
APRIL 1994,

APPALLED AT THE ENSUING LARGE-SCALE VIOLENCE IN RWANDA,  
WHICH HAS RESULTED IN THE DEATH OF THOUSANDS OF INNOCENT  
CIVILIANS, INCLUDING WOMEN AND CHILDREN, THE  
DISPLACEMENT OF A SIGNIFICANT NUMBER OF THE RWANDESE  
POPULATION, INCLUDING THOSE WHO SOUGHT REFUGE WITH  
UNAMIR, AND THE SIGNIFICANT INCREASE IN REFUGEES TO  
NEIGHBOURING COUNTRIES,

DEEPLY CONCERNED BY CONTINUING FIGHTING, LOOTING,  
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BANDITRY AND THE BREAKDOWN OF LAW AND ORDER,  
PARTICULARLY IN KIGALI,

STRESSING THE NEED FOR ALL COUNTRIES TO AVOID ANY ACTION  
THAT MIGHT EXACERBATE THE SITUATION IN RWANDA,  
EXPRESSING ITS DEEP CONCERN FOR THE SAFETY AND SECURITY  
OF UNAMIR AND OTHER UNITED NATIONS PERSONNEL, AND  
PERSONNEL OF NON-GOVERNMENTAL ORGANIZATIONS WHO ARE  
ASSISTING IN IMPLEMENTING THE PEACE PROCESS AND IN  
DISTRIBUTING HUMANITARIAN RELIEF,

-- 1. TAKES NOTE OF THE REPORT OF THE SECRETARY-GENERAL  
DATED 20 APRIL 1994;

-- 2. EXPRESSES REGRET AT THE TRAGIC INCIDENT IN WHICH  
THE PRESIDENTS OF RWANDA AND BURUNDI LOST THEIR LIVES,  
AND REITERATES ITS INVITATION TO THE SECRETARY-GENERAL  
TO REPORT TO THE COUNCIL AS REQUESTED IN ITS STATEMENT  
OF 7 APRIL 1994;

-- 3. EXPRESSES REGRET ALSO AT THE ENSUING VIOLENCE

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WHICH HAS CLAIMED THE LIVES OF THE PRIME MINISTER,  
CABINET MINISTERS, GOVERNMENT OFFICIALS AND THOUSANDS OF  
OTHER CIVILIANS;

-- 4. CONDEMNS THE ONGOING VIOLENCE IN RWANDA,  
PARTICULARLY IN KIGALI, WHICH ENDANGERS THE LIVES AND  
SAFETY OF THE CIVILIAN POPULATION;

-- 5. STRONGLY CONDEMNS THE ATTACKS AGAINST UNAMIR AND  
OTHER UNITED NATIONS PERSONNEL LEADING TO THE DEATHS OF  
AND INJURY TO SEVERAL UNAMIR PERSONNEL AND CALLS UPON  
ALL CONCERNED TO PUT AN END TO THESE ACTS OF VIOLENCE  
AND TO RESPECT FULLY INTERNATIONAL HUMANITARIAN LAW;

-- 6. DEMANDS AN IMMEDIATE CESSATION OF HOSTILITIES  
BETWEEN THE FORCES OF THE GOVERNMENT OF RWANDA AND THE  
RWANDESE PATRIOTIC FRONT AND FOR AN END TO THE MINDLESS  
VIOLENCE AND CARNAGE WHICH ARE ENGULFING RWANDA;

-- 7. COMMENDS THE ACTIVE ROLE OF THE SPECIAL  
REPRESENTATIVE OF THE SECRETARY-GENERAL AND OF THE FORCE  
COMMANDER TO BRING ABOUT A CEASE-FIRE AND TO MEDIATE  
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BETWEEN THE PARTIES IN ORDER TO BRING ABOUT THE EARLIEST  
RESOLUTION OF THE RWANDAN CRISIS;

-- 8. DECIDES, IN THE LIGHT OF THE CURRENT SECURITY  
SITUATION IN RWANDA, TO ADJUST THE MANDATE OF UNAMIR AS  
FOLLOWS :

-- A) TO ACT AS AN INTERMEDIARY BETWEEN THE PARTIES IN  
AN ATTEMPT TO SECURE THEIR AGREEMENT TO A CEASE-FIRE;

-- B) TO ASSIST IN THE RESUMPTION OF HUMANITARIAN RELIEF  
OPERATIONS TO THE EXTENT FEASIBLE; AND

-- C) TO MONITOR AND REPORT ON DEVELOPMENTS IN RWANDA,  
INCLUDING THE SAFETY AND SECURITY OF THE CIVILIANS WHO  
SOUGHT REFUGE WITH UNAMIR,

AND AUTHORIZES A FORCE LEVEL AS SET OUT IN PARAGRAPHS 15  
TO 18 OF THE SECRETARY-GENERAL'S REPORT OF 20 APRIL 1994  
FOR THAT PURPOSE;

-- 9. DECIDES TO KEEP THE SITUATION IN RWANDA UNDER CONSTANT REVIEW AND STATES ITS READINESS TO CONSIDER PROMPTLY ANY RECOMMENDATIONS WHICH THE SECRETARY-GENERAL MAY MAKE CONCERNING THE FORCE LEVEL AND MANDATE OF UNAMIR IN THE LIGHT OF DEVELOPMENTS;

-- 10. REITERATES THE CRUCIAL IMPORTANCE OF THE FULL IMPLEMENTATION OF THE ARUSHA PEACE AGREEMENT TO THE SETTLEMENT OF THE RWANDAN CONFLICT AND INVITES THE ORGANIZATION OF AFRICAN UNITY (OAU) TO CONTINUE TO  
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COOPERATE FULLY WITH THE UNITED NATIONS IN THIS REGARD;

-- 11. COMMENDS THE EFFORTS MADE BY THE LEADERS OF THE SUBREGION AT FINDING A SOLUTION TO THE CRISIS IN RWANDA AND CALLS ON THE LEADERS OF THE REGION, ESPECIALLY THE FACILITATOR TO THE ARUSHA PEACE PROCESS, TO PERSEVERE AND INTENSIFY THEIR EFFORTS, IN COOPERATION WITH OAU AND THE UNITED NATIONS;

-- 12. REAFFIRMS THAT THE ARUSHA PEACE AGREEMENT REMAINS THE ONLY VIABLE FRAMEWORK FOR THE RESOLUTION OF THE RWANDAN CONFLICT AND SERVES AS THE BASIS FOR PEACE, NATIONAL UNITY AND RECONCILIATION IN THE COUNTRY AND CALLS ON THE PARTIES TO RENEW THEIR COMMITMENT TO THIS AGREEMENT;

-- 13. CALLS ALSO UPON THE PARTIES TO COOPERATE FULLY IN ENSURING THE UNIMPEDED DELIVERY OF HUMANITARIAN ASSISTANCE TO ALL IN NEED THROUGHOUT RWANDA AND IN THIS REGARD APPEALS TO THE INTERNATIONAL COMMUNITY TO PROVIDE INCREASED HUMANITARIAN ASSISTANCE COMMENSURATE WITH THE

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SCALE OF THE HUMAN TRAGEDY IN RWANDA;

-- 14. AFFIRMS ITS COMMITMENT TO PRESERVING THE UNITY  
AND TERRITORIAL INTEGRITY OF RWANDA;

-- 15. INVITES THE SECRETARY-GENERAL TO CONTINUE TO  
MONITOR THE EVENTS IN RWANDA AND TO REPORT FULLY TO THE  
COUNCIL ON THE EVOLVING SITUATION AND AT LEAST NOT LATER  
THAN FIFTEEN DAYS AFTER THE ADOPTION OF THIS RESOLUTION;

-- 16. DECIDES TO REMAIN ACTIVELY SEIZED OF THE MATTER.

END TEXT.  
MINIMIZE CONSIDERED. ALBRIGHT

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