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C O N F I D E N T I A L SECTION 01 OF 06 USUN NEW YORK 002093

WHITEHOUSE PASS TO NSC FOR RICE AND DESHAZER;  
JOINT STAFF FOR CHAIRMAN, DIR JS, J3;  
SECDEF FOR OSD/ISA

E.O.12356: DECL:OADR  
TAGS: MARR, PREF, PREL, PHUM, MOPS, PGOV, RW, UNSC  
SUBJECT: SECURITY COUNCIL APPROVES PHASED UNAMIR  
EXPANSION

REFS: A) USUN 2059; B) 5/16 ALBRIGHT-TARNOFF TELECON

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1. (U) SUMMARY: AFTER TEN HOURS OF DEBATE, MACHINATIONS AND SOME THEATRICALS, THE SECURITY COUNCIL ADOPTED RESOLUTION 918 ALTERING UNAMIR'S MANDATE, AUTHORIZING ITS EXPANSION TO 5500 TROOPS, DEPLOYING THOSE TROOPS IN PHASES WITH A COUNCIL REVIEW AFTER THE FIRST PHASE, AND ESTABLISHING AN ARMS EMBARGO. AFTER REQUESTING A SEPARATE VOTE ON PART B OF THE RESOLUTION, THE RWANDAN FOREIGN MINISTER VOTED AGAINST ITS EMBARGO PROVISIONS AND DELIVERED A LENGTHY DIATRIBE AGAINST TUTSIS AND NEIGHBORING UGANDA. TEXT OF THE RESOLUTION FOLLOWS IN PARA 9; US EOY CONTAINED IN PARA 10. THE REMAINING PORTIONS OF THE RESOLUTION WERE ADOPTED UNANIMOUSLY AND THE RESOLUTION AS A WHOLE ADOPTED WITHOUT A VOTE. END SUMMARY.

2. (C) THE MOST CONTENTIOUS DEBATE CENTERED ON US CHANGES TO THE EARLIER DRAFT (REF A). AFTER DETAILED DISCUSSIONS BETWEEN MEMBERS OF THE UN SECRETARIAT AND A VISITING US TEAM (SEPTTEL), THE US PROPOSED A PHASED

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DEPLOYMENT, STARTING WITH UNAMIR MILITARY OBSERVERS CURRENTLY IN NAIROBI AND BRINGING TO FULL STRENGTH ONE MECHANIZED INFANTRY BATTALION IN KIGALI. THE COUNCIL WILL REVIEW THE MISSION, AND IF NECESSARY TAKE FURTHER ACTION, PRIOR TO DEPLOYMENT OF THE SECOND PHASE AND REVISION OF THE UN SECRETARIAT'S CONCEPT OF OPERATIONS.

3. (C) FRANCE, SPAIN, NEW ZEALAND AND NON-ALIGNED DELEGATIONS VOICED STRONG OBJECTIONS TO THE US PROPOSAL. WITH UK AND ARGENTINE SUPPORT, A COMPROMISE WAS PROPOSED WHICH RETAINED THE SUBSTANCE OF US CHANGES, IF NOT THEIR ORIGINAL FORM. AMBASSADOR ALBRIGHT CLEARED COMPROMISE LANGUAGE WITH U/S TARNOFF (REF B). WHILE NEW ZEALAND ULTIMATELY SUPPORTED THE COMPROMISE, PERMREP KEATING VOICED DISSATISFACTION WITH WHAT HE SAID WOULD APPEAR TO BE A RETURN OF THE SAME FORCES THAT WERE REMOVED FROM KIGALI IN APRIL. AFTER SEVERAL MORE HOURS OF DEBATE, THE COUNCIL FINALLY ACCEPTED THE COMPROMISE LANGUAGE.

4. (C) THE COUNCIL ALSO DEBATED THE ISSUE OF THE PARTIES' CONSENT AND COOPERATION WITH UNAMIR. USYG GHAREKHAN REPORTED THAT THE UN HAS NOT RECEIVED THE CONSENT OF THE RGF OR RPF TO ITS CONCEPT OF OPERATIONS.

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NEW ZEALAND SAID THAT THE BEST THE COUNCIL COULD HOPE FOR IS "ACQUIESCENCE, ESPECIALLY GIVEN THE CHAOTIC COMMAND AND CONTROL SITUATION." UK PERMREP HANNAY SAID THE COUNCIL IS UNDER NO ILLUSION THAT 5500 TROOPS COULD OPERATE WITHOUT THE COOPERATION OF THE PARTIES. THE COUNCIL SETTLED ON A PREAMBULAR PARAGRAPH CALLING FOR THE "SUPPORT AND COOPERATION OF THE PARTIES FOR THE

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SUCCESSFUL IMPLEMENTATION OF ALL ASPECTS OF (UNAMIR'S)  
MANDATE."

5. (U) THE COUNCIL CONVENED IN FORMAL SESSION AFTER MIDNIGHT, FOLLOWING A PROCEDURAL WRANGLE ARISING FROM THE RWANDAN DELEGATION'S REFUSAL TO SUPPORT SECTION B OF THE RESOLUTION ESTABLISHING AN ARMS EMBARGO. IN HIS DETAILED A HISTORY OF TUTSI DOMINATION OVER THE HUTUS AND BLAMED THE RPF FOR THE EVIL THAT HAS BEFALLEN RWANDA. HE DESCRIBED THE RPF AS "THIRSTY FOR VENGEANCE," STATING THAT RPF FIGHTERS "EAT THE HEARTS OF THE MEN THEY HAVE KILLED." HE SAID THE RPF WAS ENGAGED IN A "CAREFULLY PREPARED PLAN" TO OBTAIN POWER WHICH INVOLVED "DRIVING THE PEOPLE OF RWANDA INTO EXODUS" FOR HIRTY YEARS. HE SIMILARLY CONDEMNED THE UGANDAN GOVERNMENT FOR ITS SUPPORT OF THE RPF.

6. (U) RPF DIRECTOR OF EXTERNAL RELATIONS CLAUDE DUSAIDI ISSUED A WRITTEN STATEMENT WELCOMING THE COUNCIL ACTION WHILE RESTATING THE RPF'S POSITION THAT A FORCE OF 5500 IS TOO LARGE. THE STATEMENT COMMITS THE RPF TO THE PRINCIPLE OF THE NEUTRALITY OF KIGALI AIRPORT

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WHITEHOUSE PASS TO NSC FOR RICE AND DESHAZER;  
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E.O.12356: DECL:OADR  
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(REFERRING TO A SPANISH-SPONSORED AMENDMENT IN PARA 10  
 OF THE RESOLUTION BELOW). THE STATEMENT REJECTS "ANY

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SECURITY COUNCIL RESOLUTION VOTED FOR BY REPRESENTATIVES OF THE SO-CALLED INTERIM GOVERNMENT" AND CALLS FOR THE WITHDRAWAL OF SRSG FOR RWANDA JEAN ROGER BOOH-BOOH.

7. (U) IN THEIR ROVS, THE UK, SPAIN, NEW ZEALAND AND CZECH PERMREPS SHARPLY CRITICIZED THE RWANDAN FOREIGN MINISTER FOR THE TONE AND CONTENT OF HIS STATEMENT. PERMREP KEATING SAID THE RWANDAN "DOES NOT REPRESENT A STATE; HE IS A MOUTHPIECE OF A FACTION," AND REGRETTED HIS "SHAMEFUL DISTORTION OF THE TRUTH." THE CZECH PERMREP LAID BLAME FOR THE MASSACRE OF "20 PERCENT OF ALL TUTSIS IN RWANDA" ON THE PRESIDENTIAL GUARD AND ELEMENTS OF THE RWANDAN GOVERNMENT FORCES.

8. (U) SPEAKING IN HIS NATIONAL CAPACITY, NIGERIAN PERMREP GAMBARI EXPRESSED DISAPPOINTMENT WITH HOW THE COUNCIL TREATS AFRICAN ISSUES IN GENERAL, AND EXPRESSED SPECIFIC DISAPPOINTMENT OVER THE CONDITIONALITIES OF PARAGRAPH 7 OF THE RESOLUTION.

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9. (U) TEXT OF THE RESOLUTION FOLLOWS:

BEGIN TEXT RESOLUTION S/RES/918:

THE SECURITY COUNCIL,

REAFFIRMING ALL ITS PREVIOUS RESOLUTIONS ON THE SITUATION IN RWANDA, IN PARTICULAR ITS RESOLUTION 872 (1993) OF 5 OCTOBER 1993 BY WHICH IT ESTABLISHED THE UNITED NATIONS ASSISTANCE MISSION FOR RWANDA (UNAMIR), ITS RESOLUTION 909 (1994) OF 5 APRIL 1994 WHICH EXTENDED THE MANDATE OF UNAMIR UNTIL 29 JULY 1994, AND ITS RESOLUTION 912 (1994) OF 21 APRIL 1994 BY WHICH IT ADJUSTED THE MANDATE OF UNAMIR;

RECALLING THE STATEMENTS MADE BY THE PRESIDENT OF THE COUNCIL ON 7 APRIL 1994 (S/PRST/16) AND 30 APRIL 1994 (S/PRST/21),

HAVING CONSIDERED THE REPORT OF THE SECRETARY-GENERAL DATED 13 MAY 1994 (S/1994/565),

REAFFIRMING ITS RESOLUTION 868 (1993) OF 29 SEPTEMBER 1993 ON THE SECURITY OF UNITED NATIONS OPERATIONS,

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STRONGLY CONDEMNING THE ONGOING VIOLENCE IN RWANDA AND PARTICULARLY CONDEMNING THE VERY NUMEROUS KILLINGS OF CIVILIANS WHICH HAVE TAKEN PLACE IN RWANDA AND THE IMPUNITY WITH WHICH ARMED INDIVIDUALS HAVE BEEN ABLE TO OPERATE AND CONTINUE OPERATING THEREIN,

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STRESSING THE IMPORTANCE OF THE ARUSHA PEACE AGREEMENT TO THE PEACEFUL RESOLUTION OF THE CONFLICT IN RWANDA AND THE NECESSITY FOR ALL PARTIES TO RECOMMIT THEMSELVES TO ITS FULL IMPLEMENTATION,

COMMENDING THE EFFORTS OF THE ORGANIZATION OF AFRICAN UNITY (OAU) AND ITS ORGANS, AS WELL AS THE EFFORTS OF THE TANZANIAN FACILITATOR, IN PROVIDING DIPLOMATIC, POLITICAL AND HUMANITARIAN SUPPORT FOR THE IMPLEMENTATION OF THE RELEVANT RESOLUTIONS OF THE COUNCIL,

DEEPLY CONCERNED THAT THE SITUATION IN RWANDA, WHICH HAS RESULTED IN THE DEATH OF MANY THOUSANDS OF INNOCENT CIVILIANS, INCLUDING WOMEN AND CHILDREN, THE INTERNAL DISPLACEMENT OF A SIGNIFICANT PERCENTAGE OF THE RWANDAN POPULATION, AND THE MASSIVE EXODUS OF REFUGEES TO NEIGHBOURING COUNTRIES, CONSTITUTES A HUMANITARIAN CRISIS OF ENORMOUS PROPORTIONS,

EXPRESSING ONCE AGAIN ITS ALARM AT CONTINUING REPORTS OF

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WIDESPREAD AND FLAGRANT VIOLATIONS OF INTERNATIONAL  
HUMANITARIAN LAW IN RWANDA, AS WELL AS OTHER VIOLATIONS  
OF THE RIGHTS TO LIFE AND PROPERTY,

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RECALLING IN THIS CONTEXT THAT THE KILLING OF MEMBERS OF AN ETHNIC GROUP WITH THE INTENTION OF DESTROYING SUCH A GROUP, IN WHOLE OR IN PART, CONSTITUTES A CRIME PUNISHABLE UNDER INTERNATIONAL LAW,

STRONGLY URGING ALL PARTIES TO CEASE FORTHWITH ANY INCITEMENT, ESPECIALLY THROUGH THE MASS MEDIA, TO VIOLENCE OR ETHNIC HATRED,

RECALLING ALSO ITS REQUEST TO THE SECRETARY-GENERAL TO COLLECT INFORMATION ON THE RESPONSIBILITY FOR THE TRAGIC INCIDENT THAT RESULTED IN THE DEATH OF THE PRESIDENTS OF RWANDA AND BURUNDI,

RECALLING FURTHER THAT IT HAD REQUESTED THE SECRETARY-GENERAL TO MAKE PROPOSALS FOR THE INVESTIGATION OF REPORTS OF SERIOUS VIOLATIONS OF  
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INTERNATIONAL HUMANITARIAN LAW DURING THE CONFLICT,

UNDERLING THE URGENT NEED FOR COORDINATED INTERNATIONAL ACTION TO ALLEVIATE THE SUFFERING OF THE RWANDAN PEOPLE AND TO HELP RESTORE PEACE IN RWANDA, AND IN THIS CONNECTION WELCOMING COOPERATION BETWEEN THE UNITED NATIONS AND THE OAU AS WELL AS WITH COUNTRIES OF THE REGION, ESPECIALLY THE FACILITATOR OF THE ARUSHA PEACE PROCESS,

DESIRING IN THIS CONTEXT TO EXPAND THE MANDATE OF UNAMIR FOR HUMANITARIAN PURPOSES, AND STRESSING THE IMPORTANCE IT ATTACHES TO THE SUPPORT AND COOPERATION OF THE PARTIES FOR THE SUCCESSFUL IMPLEMENTATION OF ALL ASPECTS OF THAT MANDATE,

REAFFIRMING ITS COMMITMENT TO THE UNITY AND TERRITORIAL INTEGRITY OF RWANDA,

RECOGNIZING THAT THE PEOPLE OF RWANDA BEAR ULTIMATE RESPONSIBILITY FOR NATIONAL RECONCILIATION AND RECONSTRUCTION OF THEIR COUNTRY,

DEEPLY DISTURBED BY THE MAGNITUDE OF THE HUMAN SUFFERING CAUSED BY THE CONFLICT AND CONCERNED THAT THE CONTINUATION OF THE SITUATION IN RWANDA CONSTITUTES A

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THREAT TO PEACE AND SECURITY IN THE REGION,

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-- 1. DEMANDS THAT ALL PARTIES TO THE CONFLICT IMMEDIATELY CEASE HOSTILITIES, AGREE TO A CEASE-FIRE, AND BRING AN END TO THE MINDLESS VIOLENCE AND CARNAGE ENGULFING RWANDA;

-- 2. WELCOMES THE REPORT OF THE SECRETARY-GENERAL DATED 13 MAY 1994 (S/1994/565);

-- 3. DECIDES TO EXPAND UNAMIR'S MANDATE UNDER RESOLUTION 912 (1994) TO INCLUDE THE FOLLOWING ADDITIONAL RESPONSIBILITIES WITHIN THE LIMITS OF THE RESOURCES AVAILABLE TO IT:

-- A. TO CONTRIBUTE TO THE SECURITY AND PROTECTION OF DISPLACED PERSONS, REFUGEES AND CIVILIANS AT RISK IN RWANDA, INCLUDING THROUGH THE ESTABLISHMENT AND MAINTENANCE, WHERE FEASIBLE, OF SECURE HUMANITARIAN AREAS;

-- B. TO PROVIDE SECURITY AND SUPPORT FOR THE DISTRIBUTIONS OF RELIEF SUPPLIES AND HUMANITARIAN RELIEF OPERATIONS;

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-- 4. RECOGNIZES THAT UNAMIR MAY BE REQUIRED TO TAKE  
ACTION IN SELF-DEFENCE AGAINST PERSONS OR GROUPS WHO  
THREATEN PROTECTED SITES AND POPULATIONS, UNITED NATIONS

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AND OTHER HUMANITARIAN PERSONNEL OR THE MEANS OF DELIVERY AND DISTRIBUTION OF HUMANITARIAN RELIEF;

-- 5. AUTHORIZES IN THIS CONTEXT AN EXPANSION OF THE UNAMIR FORCE LEVEL UP TO 5,500 TROOPS;

-- 6. REQUESTS THE SECRETARY-GENERAL, AS RECOMMENDED IN HIS REPORT, AND AS A FIRST PHASE, IMMEDIATELY TO REDEPLOY TO RWANDA THE UNAMIR MILITARY OBSERVERS CURRENTLY IN NAIROBI AND TO BRING UP TO FULL STRENGTH THE ELEMENTS OF THE MECHANIZED INFANTRY BATTALION CURRENTLY IN RWANDA;

-- 7. FURTHER REQUESTS THE SECRETARY-GENERAL TO REPORT AS SOON AS POSSIBLE ON THE NEXT PHASE OF UNAMIR'S DEPLOYMENT INCLUDING, INTER ALIA, ON THE COOPERATION OF THE PARTIES, PROGRESS TOWARDS A CEASE-FIRE, AVAILABILITY  
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OF RESOURCES AND THE PROPOSED DURATION OF THE MANDATE FOR FURTHER REVIEW AND ACTION, AS REQUIRED, BY THE COUNCIL;

-- 8. ENCOURAGES THE SECRETARY-GENERAL TO ACCELERATE HIS EFFORTS, IN CONJUNCTION WITH THE SECRETARY-GENERAL OF THE ORGANIZATION OF THE OAU, TO OBTAIN FROM MEMBER STATES THE NECESSARY PERSONNEL TO ENABLE DEPLOYMENT OF THE EXPANDED UNAMIR TO PROCEED URGENTLY;

-- 9. INVITES MEMBER STATES TO RESPOND PROMPTLY TO THE SECRETARY-GENERAL'S REQUEST FOR THE RESOURCES REQUIRED, INCLUDING LOGISTICAL SUPPORT CAPABILITY FOR RAPID DEPLOYMENT OF THE UNAMIR EXPANDED FORCE LEVEL AND ITS SUPPORT IN THE FIELD;

-- 10. STRONGLY URGES ALL PARTIES IN RWANDA TO COOPERATE FULLY WITH UNAMIR IN THE IMPLEMENTATION OF ITS MANDATE AND IN PARTICULAR IN ENSURING ITS FREEDOM OF MOVEMENT AND THE UNIMPEDED DELIVERY OF HUMANITARIAN ASSISTANCE, AND FURTHER CALLS UPON THEM TO TREAT KIGALI AIRPORT AS A NEUTRAL ZONE UNDER THE CONTROL OF UNAMIR;

-- 11. DEMANDS THAT ALL PARTIES IN RWANDA STRICTLY RESPECT THE PERSONS AND PREMISES OF THE UNITED NATIONS AND OTHER ORGANIZATIONS SERVING IN RWANDA, AND REFRAIN FROM ANY ACTS OF INTIMIDATION OR VIOLENCE AGAINST

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PERSONNEL ENGAGED IN HUMANITARIAN AND PEACE-KEEPING WORK;

-- 12. COMMENDS THE EFFORTS OF STATES, UNITED NATIONS  
AGENCIES AND NON-GOVERNMENTAL ORGANIZATIONS WHICH HAVE  
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PROVIDED HUMANITARIAN AND OTHER ASSISTANCE, ENCOURAGES  
THEM TO CONTINUE AND INCREASE SUCH ASSISTANCE, AND URGES  
OTHERS TO PROVIDE SUCH ASSISTANCE;

B

--

DETERMINING THAT THE SITUATION IN RWANDA CONSTITUTES A  
THREAT TO PEACE AND SECURITY IN THE REGION,  
ACTING UNDER CHAPTER VII OF THE CHARTER OF THE UNITED  
NATIONS,

13. DECIDES THAT ALL STATES SHALL PREVENT THE SALE OR  
SUPPLY TO RWANDA BY THEIR NATIONALS OR FROM THEIR  
TERRITORIES OR USING THEIR FLAG VESSELS OR AIRCRAFT OF  
ARMS AND RELATED MATERIEL OF ALL TYPES, INCLUDING  
WEAPONS AND AMMUNITION, MILITARY VEHICLES AND EQUIPMENT,  
PARAMILITARY POLICE EQUIPMENT AND SPARE PARTS;

14. DECIDES ALSO TO ESTABLISH, IN ACCORDANCE WITH RULE  
28 OF THE PROVISIONAL RULES OF PROCEDURE OF THE SECURITY  
COUNCIL, A COMMITTEE OF THE SECURITY COUNCIL CONSISTING

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OF ALL THE MEMBERS OF THE COUNCIL, TO UNDERTAKE THE  
 FOLLOWING TASKS AND TO REPORT ON ITS WORK TO THE COUNCIL  
 WITH ITS OBSERVATIONS AND RECOMMENDATIONS:

-- A) TO SEEK FROM ALL STATES INFORMATION REGARDING THE

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ACTION TAKEN BY THEM CONCERNING THE EFFECTIVE  
IMPLEMENTATION OF THE EMBARGO IMPOSED BY PARAGRAPH 13  
ABOVE;

-- B) TO CONSIDER ANY INFORMATION BROUGHT TO ITS  
ATTENTION BY STATES CONCERNING VIOLATIONS OF THE  
EMBARGO, AND IN THAT CONTEXT TO MAKE RECOMMENDATIONS TO  
THE COUNCIL ON WAYS OF INCREASING THE EFFECTIVENESS OF  
THE EMBARGO;

-- C) TO RECOMMEND APPROPRIATE MEASURES IN RESPONSE TO  
VIOLATIONS OF THE EMBARGO IMPOSED BY PARAGRAPH 13 ABOVE  
AND PROVIDE INFORMATION ON A REGULAR BASIS TO THE  
SECRETARY-GENERAL FOR GENERAL DISTRIBUTION TO MEMBER  
STATES;

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-- 15. CALLS UPON ALL STATES, INCLUDING STATES NOT  
MEMBERS OF THE UNITED NATIONS, AND INTERNATIONAL  
ORGANIZATIONS TO ACT STRICTLY IN ACCORDANCE WITH THE  
PROVISIONS OF THE PRESENT RESOLUTION, NOTWITHSTANDING  
THE EXISTENCE OF ANY RIGHTS OR OBLIGATIONS CONFERRED OR  
IMPOSED BY ANY INTERNATIONAL AGREEMENT OR ANY CONTRACT  
ENTERED INTO OR ANY LICENSE OR PERMIT GRANTED PRIOR TO  
THE DATE OF THE ADOPTION OF THIS RESOLUTION;

-- 16. DECIDES THAT THE PROVISIONS SET FORTH IN  
PARAGRAPHS 13 AND 15 ABOVE DO NOT APPLY TO ACTIVITIES  
RELATED TO UNAMIR AND UNOMUR;

-- 17. REQUESTS THE SECRETARY-GENERAL TO PROVIDE ALL  
NECESSARY ASSISTANCE TO THE COMMITTEE AND TO MAKE THE  
NECESSARY ARRANGEMENTS IN THE SECRETARIAT FOR THIS  
PURPOSE;

C

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-- 18. REQUESTS THE SECRETARY-GENERAL TO PRESENT A  
REPORT AS SOON AS POSSIBLE ON THE INVESTIGATION OF  
SERIOUS VIOLATIONS OF INTERNATIONAL HUMANITARIAN LAW  
COMMITTED IN RWANDA DURING THE CONFLICT;

-- 19. INVITES THE SECRETARY-GENERAL AND HIS SPECIAL  
REPRESENTATIVE, IN COORDINATION WITH THE OAU AND

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COUNTRIES IN THE REGION, TO CONTINUE THEIR EFFORTS TO  
ACHIEVE A POLITICAL SETTLEMENT IN RWANDA WITHIN THE  
FRAMEWORK OF THE ARUSHA PEACE AGREEMENT;

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-- 20. DECIDES TO KEEP THE SITUATION IN RWANDA UNDER  
CONSTANT REVIEW AND REQUESTS THE SECRETARY-GENERAL TO  
REPORT FURTHER, INCLUDING ON THE HUMANITARIAN SITUATION,  
WITHIN FIVE WEEKS OF THE ADOPTION OF THIS RESOLUTION AND  
AGAIN IN GOOD TIME BEFORE THE EXPIRATION OF THE CURRENT  
MANDATE OF UNAMIR;

-- 21. DECIDES TO REMAIN ACTIVELY SEIZED OF THE MATTER.

END TEXT.

10. US EO, DELIVERED BY AMBASSADOR KARL F. INDERFURTH,  
FOLLOWS:

BEGIN TEXT OF EO:

THE CRIES OF THE VICTIMS IN RWANDA HAVE BEEN HEARD,  
CALLING UPON THE SECURITY COUNCIL TO ACT. THE SHEER  
MAGNITUDE OF THE HUMANITARIAN DISASTER IN THAT TRAGIC  
COUNTRY DEMANDS ACTION. THIS COUNCIL HAS STRUGGLED TO  
FORMULATE A RESPONSE THAT IS BOTH APPROPRIATE AND

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ACTION IO-16

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INFO	LOG-00	AF-01	AID-01	ARA-01	CIAE-00	C-01	OASY-00
	EAP-01	EB-01	EUR-01	OIGO-01	HA-09	H-01	INM-02
	TEDE-00	INR-00	LAB-01	L-01	ADS-00	NEA-01	NSAE-00
	OIC-02	OIG-04	OMB-01	PA-01	PM-00	PRS-01	P-01
	RP-10	SNP-00	SP-00	SR-00	SS-00	STR-01	TRSE-00
	T-00	USIE-00	SA-01	RPE-01	PMB-00	/062W	

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O 180052Z MAY 94  
 FM USMISSION USUN NEW YORK  
 TO SECSTATE WASHDC IMMEDIATE 6516  
 INFO USMISSION GENEVA IMMEDIATE  
 AMEMBASSY NAIROBI PRIORITY  
 AMEMBASSY DAR ES SALAAM PRIORITY  
 WHITEHOUSE WASHDC PRIORITY  
 AMEMBASSY KINSHASA  
 AMEMBASSY ADDIS ABABA  
 AMEMBASSY ROME  
 AMEMBASSY KAMPALA  
 AMEMBASSY BUJUMBURA  
 JOINT STAFF WASHDC  
 AMEMBASSY BRUSSELS  
 SECDEF WASHDC  
 USCINCEUR VAIHINGEN GE  
 UN SECURITY COUNCIL COLLECTIVE  
 AMEMBASSY ACCRA

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 C O N F I D E N T I A L SECTION 06 OF 06 USUN NEW YORK 002093

WHITEHOUSE PASS TO NSC FOR RICE AND DESHAZER;  
 JOINT STAFF FOR CHAIRMAN, DIR JS, J3;  
 SECDEF FOR OSD/ISA

E.O.12356: DECL:OADR  
 TAGS: MARR, PREF, PREL, PHUM, MOPS, PGOV, RW, UNSC  
 SUBJECT: SECURITY COUNCIL APPROVES PHASED UNAMIR  
 EXPANSION

EFFECTIVE. TO DO SO WE WENT TO EXTRAORDINARY LENGTHS  
 TODAY FOR TWO REASONS:

FIRST--THE UNITED STATES WANTS THE UNITED NATIONS TO  
 SUCCEED IN RWANDA, AND ALL ITS PEACEKEEPING OPERATIONS.  
 TO ENSURE ITS SUCCESS, WE WANT TO BRING THE ENDS AND

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MEANS OF THE COUNCIL'S RESOLUTIONS INTO BALANCE.

SECOND--WE BELIEVE THAT THE GUIDELINES OUTLINED IN THIS COUNCIL'S PRESIDENTIAL STATEMENT OF MAY 3 ARE THE RIGHT WAY TO EVALUATE THE VIABILITY OF A MISSION, AND WE WANT TO MAKE SURE THAT, TO THE EXTENT POSSIBLE, WE FOLLOW THAT PROCESS IN OUR DELIBERATIONS

THAT IS WHY IN THE NEXT REPORT OF THE SECRETARY GENERAL ON RWANDA, I WOULD EXPECT THE FOLLOWING FACTORS TO BE CLOSELY EXAMINED

- A WELL DEFINED CONCEPT OF OPERATIONS

- AVAILABILITY OF RESOURCES

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- CONSENT OF THE PARTIES

- PROGRESS TOWARDS A CEASEFIRE, AND

- THE DURATION OF THE MANDATE

WITH THIS RESOLUTION MY GOVERNMENT BELIEVES THE COUNCIL HAS TAKEN THE RIGHT STEPS TO BEGIN TO BRING AID AND HOPE TO THE INNOCENT VICTIMS. BUT WHATEVER EFFORTS THE UNITED NATIONS MAY UNDERTAKE, THE TRUE KEY TO THE PROBLEMS IN RWANDA IS IN THE HANDS OF THE RWANDESE PEOPLE. THE KILLING MUST STOP, NOT ONLY BETWEEN ARMED COMBATANTS BUT ESPECIALLY THE MASSACRES OF UNARMED CIVILIANS WHICH ALREADY HAVE KILLED HUNDREDS OF THOUSANDS. FURTHER, THE PARTIES MUST CONSENT TO UNIMPEDED UNITED NATIONS OPERATIONS PROVIDING HUMANITARIAN ASSISTANCE TO AND PROTECTION OF DISPLACED PERSONS, AND REFUGEES.

IN THIS REGARD, MR. PRESIDENT, IT IS CRITICAL THAT ALL PARTIES RESPECT ABSOLUTELY THE INVIOLABILITY OF UN PERSONNEL AND PEACEKEEPERS. IF THE PARTIES CAN DEMONSTRATE THEIR WILLINGNESS AND ABILITY TO MEET THESE SIMPLE BUT VITAL REQUIREMENTS FOR ANY EFFECTIVE UNITED NATIONS PEACEKEEPING OPERATION, THAN THE INTERNATIONAL COMMUNITY WILL BE WILLING AND ABLE TO HELP.

MR. PRESIDENT, THE SITUATION IN RWANDA IS HORRIFYING, DIFFICULT AND STILL VERY MUCH IN FLUX. THE RESOLUTION

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WE HAVE ADOPTED TODAY RECOGNIZES THE NECESSITY FOR BOTH  
A RAPID AND CONTINUALLY REFINED RESPONSE TO BEST DEAL  
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WITH THE SITUATION IN THE COUNTRY. WE HOPE THE  
COUNCIL'S ACTION WILL BE THE IMPETUS TO CONVINCE THE  
PARTIES TO END THE BLOODSHED IMMEDIATELY. IF NOT, WE  
WILL LOOK TO FURTHER REPORTS OF THE SECRETARY GENERAL ON  
HOW BEST TO CARRY OUT TODAY'S DECISION. IN THIS SPIRIT  
OF HOPE MEASURED WITH CONCERN, THE UNITED STATES  
SUPPORTS TODAY'S ACTIONS OF THE COUNCIL.

THANK YOU MR. PRESIDENT.

END TEXT OF EOY.

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