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ACTION IO-16

INFO	LOG-00	AF-01	AID-01	CIAE-00	C-01	OASY-00	EB-01
	HA-09	H-01	TEDE-00	INR-00	LAB-01	L-01	ADS-00
	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-00	PRS-01
	P-01	SNP-00	SP-00	SR-00	SS-00	STR-01	TRSE-00
	T-00	USIE-00	RPE-01	PMB-00	/040W		

-----49044D 200008Z /38

O 192351Z MAY 94
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 6582
JOINT STAFF WASHDC
SECDEF WASHDC

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 002141

DEPT FOR IO/UNP, IO/PHO, AF/C AND L/AF;
WHITEHOUSE PASS TO NSC FOR RICE,
JOINT STAFF FOR DIR J5, J3;
SECDEF FOR SEWALL

E.O.12356: DECL:OADR
TAGS: MOPS, PREL, MARR, PGOV, KDEM, RW, UNSC, CG

SUBJECT: RWANDA TROOP CONTRIBUTOR MEETING AND ACTION
REQUEST

1. CONFIDENTIAL - ENTIRE TEXT.
2. ACTION REQUEST, PARAGRAPH 12
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3. SUMMARY. NO NEW SIGNIFICANT TROOP CONTRIBUTIONS WERE
MADE AT THE RWANDA TROOP CONTRIBUTING MEETING HELD ON 19
MAY. MANY COUNTRIES SAID THEY WERE STILL CONSIDERING
THE UN'S REQUEST BUT WERE CLEARLY NON-COMMITAL. USUN
REQUESTS THE USG SEND A SMALL TEAM TO NEW YORK NEXT WEEK
TO WORK WITH THE UN ON ITS PROPOSED PLAN IN ORDER TO
AVOID POTENTIAL PROBLEMS IN THE COUNCIL WHEN THE NEXT
REPORT OF THE SECRETARY GENERAL IS ISSUED. END SUMMARY.
TROOP CONTRIBUTORS MEETING

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4. UN UNDERSECRETARY FOR PEACEKEEPING OPERATIONS KOFI ANNAN CHAIRED A TROOP CONTRIBUTING MEETING FOR THE RWANDA MISSION PROPOSED IN UNSC RES 918. THERE WERE NO SIGNIFICANT NEW CONTRIBUTIONS FROM TROOPS, ALTHOUGH MOST COUNTRIES SAID THAT THEIR GOVERNMENTS WERE STILL CONSIDERING THE REQUESTS OF THE SECRETARIAT.

5. THE SYG'S MILITARY ADVISOR, GENERAL BARIL OPENED HIS REMARKS BY REPORTING THAT THE CONCEPT OF THE OPERATION WAS NOT FIXED AND THE GROUND COMMANDER NEEDED FLEXIBILITY TO DEVELOP HIS PLAN -- BUT HE NEEDED TO KNOW WHAT RESOURCES WOULD BE AT HIS DISPOSAL. BARIL BRIEFED THE UN CONCEPT STRESSING ITS INTENT TO GO TO "THE HEART OF THE PROBLEM" IN KIGALI, BUT ADDED THAT THE DEPLOYMENT OF THE TROOPS WOULD NOT NECESSARILY BE THROUGH KIGALI AIRPORT, WHICH HAS HAD FIGHTING IN ITS VICINITY IN THE PAST FEW DAYS.

6. BARIL SAID THAT THE CONCEPT OF THE OPERATION WAS BASED UPON A DEPLOYMENT OF A MILITARY FORCE OF
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SUFFICIENT STRENGTH AS TO PRESENT A DETERRENT TO POTENTIAL RESISTANCE. THE ROE OF THE UNIT WOULD BE ROBUST (REQUIRING THE PROPER EQUIPMENT) - TO DEFEND THE FORCE AND ITS HUMANITARIAN MANDATE.

7. COUNTRY RESPONSES IN THE MEETING WERE THE FOLLOWING:

CANADA: CONSIDERING A SIGNAL SQUADRON, BUT WANTED MORE INFORMATION ON ROE AND COMMAND AND CONTROL.

AUSTRALIA: CONSIDERING A COMMITMENT (UNSPECIFIED) BUT NEEDED MORE INFORMATION ON LOGISTICS SUPPORT.

GHANA: PLEDGED ITS COMMITMENT OF THE FULL BATTALION, ITS TROOPS WERE PREPARING IN ACCRA FOR REDEPLOYMENT AND THEY WERE IN CONSULTATIONS WITH THE USG ON APCS.

THE FOLLOWING COUNTRIES SAID THEY WERE CONSIDERING UN REQUESTS: SENEGAL, ZIMBABWE, FRANCE, NETHERLANDS, CONGO, ZAMBIA, UNITED KINGDOM, AND MALI.

8. URUGUAY, WHICH HAS MILITARY OBSERVERS, ASKED ABOUT THE REDEPLOYMENT OF THESE TROOPS. BARIL ASSURED THE GROUP THAT OBSERVERS WOULD NOT BE SENT TO DANGEROUS

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AREAS, BUT AS MILITARY PERSONNEL THEY WERE PAID TO "TAKE SOME RISKS." EGYPT SAID THEY WERE CONSIDERING AN INCREASE IN THEIR OBSERVERS.

9. AT THE END OF THE MEETING, GHANA EXPRESSED CONCERN ABOUT PARAGRAPH 7 OF THE RESOLUTION, THAT REFERRED TO ADDITIONAL INFORMATION REQUIRED IN THE NEXT REPORT CONCERNING THE CEASEFIRE, RESOURCES AVAILABLE AND
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PROPOSED DURATION AND ASKED WHY THIS WAS IN THE RESOLUTION AS IT WAS NEVER FOR ANY PREVIOUS MISSIONS. ANNAN ASKED FOR A MEMBER OF THE COUNCIL TO RESPOND.

10. USUN REPRESENTATIVE RESPONDED IN STATING THAT THE LANGUAGE IN PARAGRAPH 7 WAS TAKEN FROM THE 3 MAY SECURITY COUNCIL PRESIDENT'S STATEMENT ON PEACEKEEPING REFORM AND THAT RWANDA WAS THE FIRST PEACEKEEPING OPERATION SINCE THIS REPORT WAS ISSUED.

NEXT STEPS AND ACTION REQUEST

11. NEXT WEEK THE USG IS LIKELY TO BE IN A SIMILAR SITUATION TO LAST WEEK. IT IS POSSIBLE THAT AFTER THE WEAK SHOWING IN THE TROOP CONTRIBUTORS MEETING, THE UN MAY BE MORE AMENABLE TO THE US PROPOSAL -- BUT THIS IS NOT CLEAR NOW. AT THIS POINT, THE UN HAS NOT AGREED TO THE USG BORDER CONCEPT OF THE OPERATION (NOR HAS IT BEEN EMBRACED BY ANY OTHER DELEGATIONS). WITHOUT A WRITTEN OPTION IN THE SECRETARY GENERAL'S REPORT, USUN IS IN A TOUGH POSITION TO ADVOCATE AN OPTION THAT HAS NO

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OFFICIAL STANDING. THIS COULD PLACE THE USG IN THE
POSITION OF CONTINUING TO BLOCK FORWARD PROGRESS IN
RWANDA. HOWEVER, IF NO TROOPS ARE FORTHCOMING IT WILL
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BE MUCH MORE DIFFICULT TO POINT TO THE USG FOR BLOCKING
THE UN'S WILL.

12. IN ORDER TO HEAD OFF A POTENTIAL REPEAT OF THESE
PROBLEMS NEXT WEEK, USUN SUGGESTS THE FOLLOWING COURSE
OF ACTION:
- SEND A SMALL TEAM UP TO NEW YORK (PERHAPS ONE
REPRESENTATIVE FROM JCS AND ONE FROM STATE) TO WORK WITH
THE UN ON THE USG PROPOSED CONCEPT AND POSSIBLY BRIEF
SELECTED SC MEMBERS.

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- THE GOAL OF THIS TEAM WILL BE TO GET THE SECRETARIAT TO ADOPT A VERSION OF THE USG CONCEPT OF OPERATION FOR THE NEXT PHASE OF UNAMIR'S DEPLOYMENT OR AT LEAST PRESENT IT AS AN OPTION IN THEIR REPORT. THE TEAM COULD ALSO EXPLAIN TO INTERESTED SC MEMBERS EXACTLY WHAT WE HAVE IN MIND, IN AN ATTEMPT TO OBTAIN THEIR BACKING FOR OUR PLAN. THE RUSSIANS ARE LIKELY TO BE SUPPORTIVE, AS MAY BE THE UK. OUR TEAM COULD ALSO TRY TO MODERATE SOME OF THE MORE VOCAL OPPOSITION BY TALKING WITH NEW ZEALAND, CZECH, DJIBOUTI AND NIGERIAN DELEGATIONS, AS WELL.

- ANOTHER OBJECTIVE OF THE TEAM WOULD BE TO BECOME COMPLETELY FAMILIAR WITH THE UN'S CONCEPT AND MAKE SPECIFIC POINTS ON PROBLEMS WE HAVE WITH THE PLAN.

13. BASED ON THE OUTCOME OF THESE MEETINGS WE CAN FORMULATE A POLICY TO DEAL WITH THE SECRETARY GENERAL'S NEW REPORT. IF A REALISTIC CONCEPT IS PROPOSED, WE WILL NEED TO CONSIDER THE LEVEL OF USG PARTICIPATION IN THE
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OPERATION. IF OUR CONCEPT IS NOT ACCEPTED, WE WILL NEED TO EVALUATE THEIR PLAN AND FORMULATE A POLICY ACCORDINGLY.

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