

UNCLASSIFIED

CONFIDENTIAL

RELEASED IN FULL

PAGE 01 STATE 083451 310042Z
ORIGIN AF-01

INFO	LOG-00	AMAD-01	CIAE-00	CPR-02	C-01	OASY-00	DODE-00
	DOEE-00	EUR-01	HA-09	H-01	TEDE-00	INR-00	IO-16
	L-01	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01
	PM-01	PRS-01	P-01	SNP-00	SP-00	TRSE-00	T-00
	USIE-00	PMB-00	/040R				

DRAFTED BY: AF/C: KCAISTON
APPROVED BY: AF/C: AXRENDER
AF/C: RJFENDRICK

-----3658AC 310044Z /38

O P 310042Z MAR 94
FM SECSTATE WASHDC
TO AMEMBASSY KIGALI IMMEDIATE
INFO AMEMBASSY KAMPALA PRIORITY
AMEMBASSY ADDIS ABABA
AMEMBASSY BRUSSELS
AMEMBASSY BUJUMBURA
AMEMBASSY DAR ES SALAAM
AMEMBASSY KINSHASA
AMEMBASSY NAIROBI
AMEMBASSY PARIS
USMISSION USUN NEW YORK
AMEMBASSY YAOUNDE

C O N F I D E N T I A L STATE 083451

YAOUNDE FOR DATT

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 083451 310042Z

E.O. 12356: DECL: OADR
TAGS: PREL PGOV MOPS RW
SUBJECT: RENDER TELLS RPF TO TAKE "HIGH ROAD" ON CDR ISSUE

REF: A) KIGALI 01319 B) KIGALI 01335 C) STATE 081773

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY. ON MARCH 29, AF/C DIRECTOR RENDER CONVOKED
LOCAL RPF REPRESENTATIVE CHARLES MURIGANDE TO THE

UNCLASSIFIED

DEPARTMENT TO URGE THE RPF TO "TAKE THE HIGH ROAD" AND ALLOW THE CDR TO PARTICIPATE IN THE TRANSITIONAL NATIONAL ASSEMBLY. SHE STRESSED THE IMPORTANCE OF INCLUDING ALL PARTIES IN THE GOVERNMENT, IN THE SPIRIT OF NATIONAL RECONCILIATION. MURIGANDE FOCUSED ON THE RPF'S NARROW, LEGALISTIC READING OF THE RELEVANT PROVISION OF THE ARUSHA ACCORDS AND EXPRESSED CONCERN THAT THE CDR ISSUE IS JUST A PRETEXT AND OTHER ISSUES MIGHT ARISE TO DELAY THE PROCESS FURTHER. RENDER ASSURED MURIGANDE THAT IF THE CDR ISSUE IS RESOLVED BUT HABYARIMANA RAISES ANOTHER OBJECT, WE WILL KNOW WHERE TO POINT THE FINGER. END SUMMARY

RENDER ARGUES FOR INCLUSION

3. AF/C DIRECTOR RENDER POINTED OUT THAT SHE HAD JUST RETURNED FROM A TRIP TO RWANDA AND HAD HELD FRUITFUL DISCUSSIONS WITH THE GOVERNMENT, THE RPF, POLITICAL PARTY LEADERS, AND OTHERS. SHE SAID THAT IN MEETINGS WITH THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 083451 310042Z
RPF IN MULINDI AND KIGALI, DAS BUSHNELL HAD EMPHASIZED THE NEED TO INCLUDE ALL SIDES IN THE PEACE PROCESS, IN THE SPIRIT OF THE ARUSHA ACCORDS. RENDER NOTED THAT THE CDR HAS SINCE PUBLICLY COMMITTED ITSELF TO SUPPORT THE ARUSHA ACCORDS, AND SHE SAID WE THOUGHT IT WAS BEST IF THEY REMAINED INSIDE THE PROCESS, RATHER THAN BEING EXCLUDED FROM IT.

4. RENDER STRESSED THE NEED TO INSTALL THE TRANSITION GOVERNMENT AND POINTED OUT THAT THE IMPASSE HAD ALREADY RESULTED IN MANY LOST OPPORTUNITIES, INCLUDING LOSING OUT ON THE POSSIBILITY FOR DOLS 2 MILLION IN ESF FUNDS. SHE EXPLAINED THAT WE CONSIDERED RESOLUTION OF THE ISSUE OF CDR PARTICIPATION TO BE VERY IMPORTANT SINCE IT APPEARED TO BE THE ONE REMAINING OBSTACLE TO FORMING THE NEW GOVERNMENT. MURIGANDE SEEMED TO QUESTION WHETHER THIS WAS THE ONLY ISSUE REMAINING AND EXPRESSED CONCERN THAT HABYARIMANA WOULD FIND SOME OTHER ISSUE TO STALL ON. RENDER ASSURED HIM THAT IF OTHER OBSTACLES ARISE, WE WILL KNOW WHERE TO POINT THE FINGER. SHE ASSURED HIM THAT WE HAVE ALREADY TOLD HABYARIMANA THAT HE CANNOT HOLD UP THE PROCESS.

5. RENDER TOLD MURIGANDE THAT THE ISSUE OF THE CDR

UNCLASSIFIED

UNCLASSIFIED

SHOULD NOT BE ALLOWED TO HOLD THE WHOLE COUNTRY HOSTAGE TO CONTINUED POLITICAL IMPASSE. SHE SAID THE RPF'S REFUSAL TO ALLOW THE CDR TO SIGN THE CODE OF ETHICS WAS CONTRARY TO THE SPIRIT OF NATIONAL RECONCILIATION AND VIOLATED ART. 61 OF THE ARUSHA ACCORD, WHICH PROVIDES THAT EACH PARTY REGISTERED IN RWANDA SHALL BE REPRESENTED IN THE NATIONAL ASSEMBLY. RENDER STRESSED THAT THE

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 083451 310042Z
PRINCIPLE OF INCLUSION IS CRITICAL TO ESTABLISHING A STABLE PEACE AND ADDED THAT IT IS BETTER TO HAVE THE CDR IN THE GOVERNMENT THAN EXCLUDING THEM AND POSSIBLY FORCING THEM TO MOVE IN THE WRONG DIRECTION. SHE SAID SHE UNDERSTOOD THE RPF'S CONCERNS ABOUT THE CDR BUT REMINDED MURIGANDE THAT IF THE CDR FAILS TO LIVE UP TO ITS CODE OF ETHICS COMMITMENT, ARTICLE 82 OF THE ACCORD MAKES THE PARTY LIABLE TO EXCLUSION FROM THE TRANSITION INSTITUTIONS.

6. IN CLOSING, RENDER POINTED OUT THAT IT'S A QUESTION OF ONLY ONE SEAT IN A 70-MEMBER ASSEMBLY. AFTER WEEKS OF NEGOTIATIONS AND WITH UNAMIR'S MANDATE ABOUT TO EXPIRE, THE RPF SHOULD NOT LET A DISPUTE OVER ONE SEAT HOLD UP THE INSTALLATION OF THE TRANSITION INSTITUTIONS. AS OF TODAY, SHE SAID THE RPF IS THE ONE PARTY HOLDING UP INSTALLATION OF THE TRANSITION INSTITUTIONS. SHE URGED THE RPF TO "TAKE THE HIGH GROUND" ON THE ISSUE OF CDR PARTICIPATION AND OPT FOR INCLUSION OVER EXCLUSION SO THAT THE TRANSITION CAN MOVE FORWARD. SHE SAID THE U.S. DID NOT WANT TO HEAR ANY MORE EXCUSES WHY THE GOVERNMENT COULD NOT BE FORMED. THE PARTIES SHOULD JUST PUT THE INSTITUTIONS IN PLACE AND GET ON WITH IMPLEMENTING THE ACCORDS. SHE EMPHASIZED THAT SUCCESS IN RWANDA WAS CRUCIAL TO THE SECURITY OF THE SUB-REGION AND THAT RWANDA SHOULD SET AN EXAMPLE FOR THE REST OF AFRICA.

MURIGANDE HUNG UP ON LEGALITIES OF ART. 61

7. MURIGANDE REPLIED THAT THE U.S. AND OTHER ARUSHA
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 083451 310042Z

UNCLASSIFIED

UNCLASSIFIED

OBSERVERS WERE FOCUSING ON ONLY THE FIRST PORTION OF ARTICLE 61, WHICH PROVIDES THAT ALL REGISTERED PARTIES SHOULD BE REPRESENTED IN THE ASSEMBLY IF THEY SIGN THE CODS OF ETHICS. HE THEN NOTED THAT THE LAST HALF OF THE ARTICLE PROVIDES THAT POLITICAL PARTIES WHICH ARE NOT IN THE CURRENT GOVERNMENT (LIKE THE CDR) SHOULD DEMONSTRATE THEIR COMMITMENT TO ABIDE BY THE RULE OF LAW PROTOCOL, SUPPORT THE PEACE PROCESS, AND AVOID ENGAGING IN SECTARIAN PRACTICES AND VIOLENCE, AND THAT THIS COMMITMENT WAS A PREREQUISITE TO PARTICIPATION IN THE TRANSITION ASSEMBLY. MURIGANDE SAID HE DID NOT THINK HE COULD SAY THE CDR HAD MADE SUCH A DEMONSTRATION. RENDER REPLIED THAT THE CDR'S PUBLIC ANNOUNCEMENT THAT THE PARTY SUPPORTS THE ARUSHA ACCORDS IS A DEMONSTRATION OF THE PARTY'S COMMITMENT TO THE PEACE PROCESS. SHE SAID THEY SHOULD BE TAKEN AT THEIR WORD, IN THE SPIRIT OF RECONCILIATION, AND IF AFTER THE GOVERNMENT IS INSTALLED THEY FAIL TO ABIDE BY THEIR WORD, THE EXCLUSION PROVISIONS OF THE ACCORD WOULD BE AVAILABLE.

8. MURIGANDE QUESTIONED WHY THE INTERNATIONAL COMMUNITY WAS READY IN FEBRUARY TO ADVISE THE RWANDANS TO GO FORWARD WITH THE GOVERNMENT WITHOUT THE PL PARTY, WHICH IS TO HAVE 11 DEPUTIES AND 3 MINISTERS, BUT NOW TAKES THE POSITION THAT THE INSTITUTIONS SHOULD BE FORMED WITH CDR PARTICIPATION, WHEN ONLY ONE DEPUTY IS AT STAKE. RENDER EXPLAINED THAT OUR POSITION ON THE PL WAS THAT NEITHER HABYARIMANA NOR THE RPF SHOULD DICTATE WHICH DEPUTIES THE PL CHOSE; THAT WAS FOR THE PL TO DECIDE. SIMILARLY, THE RPF SHOULD NOT HAVE A RIGHT OF VETO OVER THE CDR. RWANDA DESKOFF AISTON, ALSO IN ATTENDANCE, ADDED THAT THE PL AND

CONFIDENTIAL

CONFIDENTIAL

PAGE 06 STATE 083451 310042Z
CDR ISSUES WERE NOT ANALOGOUS; IN FEBRUARY, THE PL WAS SPLIT AND WAS SEEMINGLY INCAPABLE OF UNIFYING ITSELF IN ORDER TO ENTER THE GOVERNMENT, WHEREAS THE CDR IS PERFECTLY CAPABLE OF TAKING ITS SEAT; IT'S JUST THAT THE RPF REFUSES TO LET THEM.

9. MURIGANDE SAID HE THOUGHT IT WAS UNUSUAL THAT THE CDR DEPUTY DID NOT APPEAR ON EITHER OF HABYARIMANA'S EARLIER LIST OF DEPUTIES, BUT NOW ALL OF A SUDDEN IT SEEMS TO BE A MAJOR ISSUE. RENDER REPLIED THAT THIS CHANGE CAME ABOUT BECAUSE THE CDR PARTY HAS CHANGED ITS POSITION AND SAYS IT NOW SUPPORTS THE ARUSHA PROCESS AND WANTS TO PARTICIPATE IN THE GOVERNMENT. MURIGANDE RESPONDED THAT

UNCLASSIFIED

UNCLASSIFIED

IF THE RPF IS PERSUADED THAT THE CDR IS REALLY THE ONLY OBSTACLE AT ISSUE, THEN THEY WILL BE WILLING TO DISCUSS THE ISSUE OF CDR PARTICIPATION. RENDER CLOSED THE MEETING BY EMPHASIZING THAT RWANDANS HAVE EVERYTHING TO LOSE AND NOTHING TO GAIN IF THEY CONTINUE WITH THIS POLITICAL IMPASSE. MURIGANDE AGREED AND SAID HE WOULD CONVEY POINTS MADE IN RENDER'S DEMARCHE TO THE RPF LEADERSHIP.
CHRISTOPHER

CONFIDENTIAL

NNNN

UNCLASSIFIED