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	IO-16	LAB-01	L-01	ADS-00	NSAE-00	NSCE-00	OIC-02
	OMB-01	PA-01	PM-01	PRS-01	P-01	SNP-00	SP-00
	SR-00	SS-00	STR-01	TRSE-00	T-00	USIE-00	ASDS-01
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P 011347Z MAR 94
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC PRIORITY 5832
INFO AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY DAR ES SALAAM PRIORITY
AMEMBASSY KAMPALA PRIORITY
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AMEMBASSY NAIROBI PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY YAOUNDE PRIORITY
USCINCEUR VAHINGEN GE//ECJ4-SAA// PRIORITY
USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L SECTION 01 OF 03 KIGALI 00853

STATE FOR AF/C AND DSS/OP/AF
BUJUMBURA FOR RSO
YAOUNDE FOR DAO

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E.O. 12356: DECL:OADR
TAGS: PINS, ASEC, PHUM, PGOV, RW
SUBJECT: RPF REJECTS PARTY AGREEMENT; KIGALI CALM
BUT TENSE

REF: KIGALI B43

1. (C) SUMMARY. CALM CONTINUES IN KIGALI
NEIGHBORHOODS, THOUGH TENSIONS REMAIN HIGH. RPF
REJECTION OF THE OUTCOME OF THE PRESIDENT'S MEETING
WITH THE PARTIES (REFTEL) MAY DASH HOPES FOR AN EARLY

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END TO THE POLITICAL IMPASSE. U.S. AND OTHER INTERLOCUTORS ARE URGING THE RPF TO CONTINUE DIALOGUE. PRESIDENT HABYARIMANA SENT AN EMISSARY TO THE UN TO CONVINCHE THE SYG HE IS NOT THE CAUSE OF THE POLITICAL IMPASSE. MEANWHILE, UNAMIR REPORTS BOTH SIDES ARE STRENGTHENING DEFENSIVE POSITIONS AT THE FRONT AND IN KIGALI. THE EMBASSY CONTINUES TO MONITOR THE SITUATION CLOSELY AND COMMUNICATE WITH AMCITS. END SUMMARY.

CALM CONTINUES

2. (U) KIGALI REMAINED CALM THROUGHOUT 2/28 AND OVERNIGHT. TENSIONS REMAIN HIGH, WITH UNCERTAINTY OVER WHETHER THE ALL-PARTY MEETING (REFTTEL) WILL INDEED LEAD TO THE SETTING UP OF THE TRANSITION INSTITUTIONS IN THE NEAR FUTURE. SOME RWANDANS REMAIN DISPLACED FROM THEIR HOMES IN NEIGHBORHOODS MOST AFFECTED BY THE RECENT TROUBLES; OTHERS CONTINUE NIGHTTIME PATROLS TO DISCOURAGE ATTACKS.

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3. (U) THE PRIME MINISTER CONVENED A MEETING 2/28 OF THE NATIONAL SECURITY COUNCIL, COMPOSED OF THE MINISTERS OF DEFENSE, INTERIOR, AND JUSTICE. THE COUNCIL RECOMMENDED GREATER EFFORT TO RECUPERATE ARMS DISTRIBUTED TO CIVILIANS, SURVEILLANCE AND DISARMAMENT OF POLITICAL PARTY YOUTH, AND INVESTIGATIONS OF PARTY YOUTH GROUPS TO DETERMINE WHETHER THEY SHOULD BE ABOLISHED. THE COUNCIL ALSO RECOMMENDED INCREASING NIGHTTIME PATROLS OF THE GENDARMERIE AND UN FORCES (UNAMIR) AS WELL AS USING RADIO RWANDA TO DENY FALSE RUMORS SPREAD BY OTHER MEDIA.

RPF REJECTS PARTY AGREEMENTS

4. (U) THE RPF REACTED NEGATIVELY TO THE COMMUNIQUE ANNOUNCING THE OUTCOME OF THE PRESIDENT'S TWO-DAY MEETING WITH THE POLITICAL PARTIES. IN A COMMUNIQUE READ OVER RPF RADIO MUHABURA, THE RPF ANNOUNCED THAT IT WOULD NOT PARTICIPATE IN A GOVERNMENT WHOSE TERMS WERE ADOPTED IN A CLIMATE OF TERROR IMPOSED BY PRESIDENT HABYARIMANA. THE RPF REITERATED ITS POSITION THAT THE ONLY ACCEPTABLE LISTS OF DEPUTIES ARE THOSE APPROVED BY THE PRESIDENT OF THE

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CONSTITUTIONAL COURT. THIS IS A REJECTION OF THE DIVISION OF THE PL LIST AMONG THE TWO FACTIONS, A FORMULA APPARENTLY ACCEPTABLE TO LEADERS OF THE TWO FACTIONS.

5. (C) THE U.S. SENT A MESSAGE TO THE RPF LEADERS, WHO HAVE WITHDRAWN TO THEIR MULINDI HEADQUARTERS
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(REFTEL), VIA THEIR LIAISON OFFICER WHO PLANS TO TRAVEL TO MULINDI 3/1. WE STRESSED THE IMPORTANCE OF CONTINUING THE DIALOGUE AIMED AT BREAKING THE POLITICAL IMPASSE AND SAID IT WAS OUR UNDERSTANDING THAT THE COMMUNIQUE REFLECTED THE TRUE POSITIONS OF ALL THE POLITICAL LEADERS AND PARTIES PARTICIPATING IN THE PRESIDENT'S MEETING, NOT A RESULT DICTATED BY THE PRESIDENT. OUR DISCUSSIONS WITH POLITICAL LEADERS SINCE THE MEETING INDICATE THAT THERE WAS NO DISSENSION ON THE CONTENT OF THE COMMUNIQUE, WITH THE EXCEPTION OF THE PL/LANDO FACTION WHICH REGISTERED

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RESERVATIONS ABOUT DISTRIBUTION OF MINISTERIAL
PORTFOLIOS AMONG PL FACTIONS. THE SEVERAL PARTY
LEADERS WHO WITHHELD THEIR SIGNATURES FROM THE
COMMUNIQUE, INCLUDING THE MDR LEADERSHIP, PL LEADERS
LANDO AND MBONAMPEKA, DID SO BECAUSE OF DISPUTES OVER
PARTY TITLES RATHER THAN COMMUNIQUE SUBSTANCE.

6. (C) THE SPECIAL REPRESENTATIVE OF THE SECRETARY
GENERAL (SRSG) BOOH BOOH PLANS TO TRAVEL TO MULINDI
3/1 TO PASS THE SAME MESSAGE TO THE RPF. HE WILL
ENCOURAGE THE RPF TO MAINTAIN THE POLITICAL DIALOGUE
AND AVOID REVERTING TO WAR. A SENIOR ADVISOR TO BOOH
BOOH TOLD DCM THAT UNAMIR IS CONVINCED THAT SOME RPF
STILL WANT A MILITARY SOLUTION. HE SAID AT THEIR
LAST MEETING WITH RPF COMMANDER KAGAME, HE HAD HINTED
THAT THE RPF MIGHT HAVE NO OPTION BUT TO RETURN TO
WAR AND NOTED THAT HE WAS WORRIED ABOUT BEING ABLE TO
CONTINUE FEEDING HIS FORCES. CONSISTENT WITH THEIR
MESSAGE TO EMBASSY OFFICERS (REFTEL), THE RPF LEADERS

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MAZIMHAKA AND BIZIMUNGU TOLD UNAMIR IN A MEETING LAST THURSDAY, 2/24, THAT THEY OPPOSED ALLIANCES THAT WOULD GIVE THE PRESIDENT ABILITY TO BLOCK ACTS OF THE NEW GOVERNMENT AND SUGGESTED THAT THEY COULD NOT AGREE TO PARTICIPATE IN SUCH A GOVERNMENT.

7. (C) WE HAVE LEARNED THAT PRESIDENTIAL CABINET DIRECTOR RUHIGIRA IS ALSO SEEKING A MEETING WITH RPF
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PRESIDENT KANYARENGWE.

SYG GETS TOUGH WITH HABYARIMANA

8. (C) PRESIDENT HABYARIMANA'S PERSONAL EMISSARY WAS IN NEW YORK 2/28 TO EXPLAIN TO THE UN/SYG HIS VIEW OF THE POLITICAL IMPASSE IN RWANDA. ACCORDING TO UNAMIR POLITICAL OFFICERS, THE PRESIDENT WAS UPSET BY THE SYG'S STRAIGHT TALK IN A TELEPHONE CONVERSATION 2/24. THE PRESIDENT REPORTEDLY TOLD UMAMIR THAT THE SYG HAD ACCUSED HIM OF BLOCKING THE PROCESS AND URGED HIM TO MOVE AHEAD. THE PRESIDENT REPORTEDLY REPLIED HE HAD BEEN DOING ALL IN HIS POWER TO SEE THAT THE TRANSITION INSTITUTIONS WERE INSTALLED AND TOLD THE SYG HE HAD INCORRECT AND INCOMPLETE INFORMATION. HENCE THE ENVOY, THE MINISTER OF TRANSPORT AND COMMUNICATIONS, ANDRE NTAGERURA, WHO HAS BEEN TAPPED TO MOVE TO PLAN IN THE NEXT GOVERNMENT.

UNAMIR SECURITY CONCERNS

9. (LOU) UMAMIR BRIEFED DIPLOMATIC COMMUNITY SECURITY OFFICERS 2/28. THEY SAID THAT SOME OF THE NEWLY-ARRIVED GHANIAN BATTALION WILL BE DEPLOYED TO STATIONARY POSITIONS IN KIGALI TO FREE UP OTHER UNITS (BELGIAN PARATROOPERS) IN ORDER TO INCREASE THE NUMBER AND FREQUENCY OF PATROLS THROUGHOUT KIGALI. IN ADDITION, UNAMIR WILL ESTABLISH 5-PERSON INTERVENTION TEAMS TO RESPOND TO EMERGENCY SITUATIONS AROUND TOWN. ON THE OTHER HAND, UNAMIR ALSO REPORTED

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THAT GOVERNMENT TROOPS IN MILITARY CAMPS AROUND
KIGALI ARE REINFORCING THEIR POSITIONS.

10. (C) UNAMIR COMMANDER HAS TOLD EMBASSY THAT
THERE HAVE BEEN RECENT DOCUMENTED CEASE-FIRE
VIOLATIONS IN THE DEMILITARIZED ZONE (DMZ), WITH GOR
FORCES AND RPF FORCES EXCHANGING FIRE. HE REPORTED
THAT THE RPF IS REINFORCING POSITIONS AT THE DMZ LINE
MARKING THE LIMIT OF RPF-HELD TERRITORY AS WELL AS
ESTABLISHING SOME NEW POINTS SOUTH OF THIS LINE, IN
THE DMZ. THE RPF HAS ALSO BEEN CONDUCTING VISIBLE
DAYTIME PATROLS IN THE DMZ. UNAMIR BELIEVES THIS RPF

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ACTIVITY MAY SIMPLY BE A SHOW OF FORCE FOR PUBLIC
CONSUMPTION, BUT THEY ACKNOWLEDGE THAT IT COULD ALSO
INDICATE ACTUAL PREPARATIONS FOR RETURN TO WAR.

COMMENT

11. (C) ALTHOUGH THE RPF'S RESPONSE TO THE
COMMUNIQUE OF THE PRESIDENTIAL MEETING WAS
PREDICTABLE, GOING PUBLIC SO QUICKLY WILL MAKE IT
MORE DIFFICULT FOR THE POLITICAL FORCES IN THE
COUNTRY TO USE THE AGREEMENTS REACHED AS THE BASIS
FOR FUTURE DIALOGUE. CONTINUING RPF RESISTANCE TO
ANY MODIFICATION OF THE PL DEPUTY LISTS WILL ALSO
MAKE EARLY RESOLUTION OF THE IMPASSE DIFFICULT.

12. (LOU) AS LONG AS THE POLITICAL IMPASSE
CONTINUES, TENSIONS WILL REMAIN HIGH AMONG THE
POPULATION, PARTICULARLY IN KIGALI. THE EMBASSY WILL
CONTINUE TO MONITOR THE SITUATION CLOSELY AND TO
PROVIDE SECURITY UPDATES TO THE OFFICIAL AND
NON-OFFICIAL AMERICAN COMMUNITY AS WARRANTED. THE
EMERGENCY ACTION COMMITTEE (EAC) WILL MEET 3/2 TO
REVIEW THE SITUATION AND EVALUATE IMPLICATIONS FOR
OUR PREPAREDNESS PLANNING.

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