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ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	EUR-01	HA-09
	H-01	INRE-00	INR-01	L-03	ADS-00	NSAE-00	NSCE-00
	OMB-01	PA-01	PM-02	PRS-01	P-01	SNP-00	SP-00
	SS-00	TRSE-00	T-01	USIE-00	RPE-00	/024W	

-----89804F 230703Z /38

O 230656Z DEC 92
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC IMMEDIATE 2574
INFO AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY ADDIS ABABA PRIORITY
AMEMBASSY BONN PRIORITY
AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY KAMPALA PRIORITY
AMEMBASSY PARIS PRIORITY

C O N F I D E N T I A L SECTION 01 OF 02 KIGALI 05287

E.O. 12356: DECL: OADR
TAGS: PREL, RW
SUBJECT: POLITICAL NEGOTIATIONS AND ARUSHA

REF: KIGALI 05197

1. C - ENTIRE TEXT.
2. SUMMARY: PRIME MINISTER NSENGIYAREMYE IS
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PROPOSING A MODIFICATION OF THE CLERGY PROPOSAL FOR
SHARING POWER IN THE GOVERNMENT, GIVING AN EXTRA
PORTFOLIO TO EACH THE MRND AND THE RPF. HE ALSO
PROPOSES AN INNER CABINET AND AGREEMENT ON A PROGRAM
IN ADVANCE TO REDUCE AREAS FOR CONFRONTATION IN THE
NEW TRANSITION GOVERNMENT. THE PROPOSALS WILL BE
PRESENTED TO THE MRND THIS AFTERNOON IN HOPES OF
USING THEM ON THE BASIS FOR TALKS IN ARUSHA THIS
EVENING. IT WILL PROBABLY TAKE MORE TIME THAN TODAY,
BUT AT LEAST THERE IS NOW SOMETHING ON THE TABLE AND
THE PARTIES ARE TALKING TO EACH OTHER. WE MAY

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REQUEST A U.S. OBSERVER BEFORE THE NEW YEAR. END
SUMMARY.

A CONCERTED PROPOSAL

3. PRIME MINISTER DISMAS NSENGIYAREMYE INVITED ME IN THIS MORNING TO SHARE WITH ME THE LATEST PROPOSAL, WHICH HE AND THE PARTIES OF CONCERTATION HAVE AGREED TO, FOR PRESENTATION TO THE MRND LEADERS THIS AFTERNOON. THE PROPOSAL, HE SAID, TAKES INTO ACCOUNT REACTIONS THEY HAVE HAD FROM THE RPF TO THE PROPOSITIONS OF THE CLERGY AND ALSO TAKES INTO CONSIDERATION SOME OF THE REACTION FROM THE MRND.

4. THE PROPOSAL WOULD GIVE FOUR CABINET POSITIONS TO THE MRND, FOUR TO THE RPF, THREE PLUS THE PRIME MINISTER TO MDR, THREE EACH TO THE PL AND PSD, TWO TO OTHER PARTIES OR PERSONS, AND ONE TO THE PDC. THE TOTAL CABINET POSITIONS WOULD BE, THEREFORE, 21 WITH
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A NUMBER OF 22 WHENEVER THE PRESIDENT DECIDES TO VOTE. (COMMENT: IT WILL BE RECALLED THAT ACCORDING TO ENOCH RUHIGIRA, THE PRESIDENT HAS DECIDED HE WILL NOT RPT NOT VOTE IN CABINET MEETINGS, PREFERRING TO HOLD HIMSELF ABOVE THE FRAY. THE PRIME MINISTER'S PROPOSITION WILL BE TOTALLY UNACCEPTABLE TO THE MRND IF THE PRESIDENT CONTINUES WITH THAT POSITION. END COMMENT.)

5. THE PRIME MINISTER EXPLAINED TO ME THAT HE FELT THAT THE TWO PERSONS FROM OTHER PARTIES COULD BE INDEPENDENT INDIVIDUALS IF IT WERE NOT POSSIBLE TO FIND INDEPENDENT PARTIES WHICH COULD BE AGREED UPON. WE ALSO DISCUSSED BRIEFLY THE POSSIBILITY OF FINDING A REPRESENTATIVE OF THE PDC WHO WOULD BE CONSIDERED NOT "IN THE PRIME MINISTER'S POCKET" SINCE MUCH OF THE PDC LEADERSHIP NOW COMES FROM THE PRIME MINISTER'S HOME TERRITORY OF GITARAMA.

6. THE PRIME MINISTER EXPLAINED THAT IN SELECTING MINISTERS, HE AND THE PRESIDENT WOULD AGREE ON NAMES, AS THEY DID IN APRIL. THUS THERE WOULD BE A FURTHER CHECK ON THE QUALITY OF PERSONS NOMINATED BY EACH OF THE PARTIES.

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7. I CONGRATULATED THE PRIME MINISTER ON COMING FORWARD WITH A REAL PROPOSAL, BUT CAUTIONED THAT WHAT HE AND I MIGHT SEE AS THE BASIS FOR NEGOTIATIONS WITH THE RPF, WOULD CERTAINLY BE QUESTIONED BY THE MRND. I TOLD HIM I THOUGHT HIS PROPOSAL WAS A GOOD BEGINNING FOR DISCUSSIONS AND DIALOGUE WITH THE MRND,
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BUT THAT THERE MIGHT WELL BE NECESSARY MODIFICATIONS BEFORE THIS BECAME THE BASIS FOR NEGOTIATIONS WITH THE RPF.

OTHER PROPOSALS

8. ACCOMPANYING THE CONCERTATION PARTIES' PROPOSAL ON THE DIVISION OF THE PORTFOLIOS, ARE TWO ADDITIONAL IDEAS, BOTH FIRST PUT TO ME BY ENOCH RUHIGIRA, THE DIRECTOR OF THE PRESIDENT'S CABINET. THE FIRST IS AN

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IDEA FOR AN INNER CABINET, A PROPOSAL WHICH THE PRIME
MINISTER ATTRIBUTED TO THE BELGIANS WHO HAVE A
SIMILAR INNER CABINET SYSTEM. THIS INNER CABINET
WOULD BE MADE UP OF ONE MEMBER OF EACH OF THE MAJOR
PARTIES, AND ITS PURPOSE WOULD BE TO TRY TO RECONCILE
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POSITIONS ON GOVERNMENT DECISIONS SO THAT A VOTE
WOULD NOT BE NECESSARY IN THE CABINET. ANY ISSUE
WHICH THREATENED A CONFRONTATION IN THE CABINET WOULD
BE REFERRED TO THE INNER CABINET FOR COMPROMISE
BEFORE ENDING UP ULTIMATELY IN A CABINET VOTE.

9. THE SECOND PROPOSAL IS TO WORK OUT A MORE
DETAILED GOVERNMENT PROGRAM FOR THE NEW TRANSITION
GOVERNMENT. THE PRIME MINISTER SAID THAT HE AND THE
PRESIDENT HAD AGREED THAT A MORE PRECISE PROGRAM
WOULD BE WORKED OUT BEFORE THE CABINET WAS
ASSEMBLED. THIS IS PARTICULARLY IMPORTANT ON THE
ISSUE OF THE CLEANUP OF THE TERRITORIAL
ADMINISTRATION. THE PRIME MINISTER AGREED THAT HE
COULD NOT EXPECT TO ACCOMPLISH HIS TOTAL OBJECTIVE IN
THE CLEANUP, BUT BELIEVES THAT THE PRESIDENT SHOULD
NOT BE ABLE TO KEEP ALL OF HIS LOCAL ADMINISTRATORS
EITHER. IN OTHER WORDS, HE NOW SEEMS RECEPTIVE TO A
COMPROMISE.

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10. THE PRIME MINISTER SAID HIS HOPE WAS TO COMPLETE HIS NEGOTIATIONS WITH THE MRND THIS AFTERNOON AND INFORM FOREIGN MINISTER NGULINZIRA IN ARUSHA TO BEGIN NEGOTIATIONS ON THE BASIS OF THIS PROPOSAL THIS EVENING. HE SAID THAT IF THIS WORKS OUT, HE MAY KEEP THE DELEGATION IN ARUSHA RIGHT THROUGH THE CHRISTMAS HOLIDAYS. ON THE OTHER HAND, HE SUGGESTED THAT IF THE PROPOSITION IS ACCEPTABLE AND IF IT IS SEEN BY

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THE RPF AS A BASIS FOR DISCUSSIONS, HE MIGHT PERMIT THE TALKS TO BE SUSPENDED FOR THE PURPOSE OF OBSERVING THE HOLIDAYS, EVEN THOUGH HE IS UNWILLING TO SUSPEND THEM IN THE PRESENT STATE OF BLOCKAGE.

11. COMMENT: I TOLD THE PRIME MINISTER THAT IF THEY ARE REALLY READY TO BEGIN NEGOTIATIONS I WOULD LIKE TO HAVE AN OBSERVER FROM WASHINGTON PRESENT, BUT THAT I HAD NOT RECOMMENDED THE DISPATCH OF AN OBSERVER UNTIL IT LOOKED LIKE THINGS WERE GOING TO BEGIN TO HAPPEN. I ADDED THAT I THOUGHT IT WOULD BE IMPOSSIBLE FOR US TO HAVE SOMEBODY OUT BEFORE CHRISTMAS, BUT WE WOULD LIKE TO PARTICIPATE AS SOON AS THE PROCESS IS WELL UNDERWAY.

12. I DO NOT SHARE THE PRIME MINISTER'S OPTIMISM THAT HE WILL HAVE A NEW POSITION FOR THE FOREIGN MINISTER IN ARUSHA BY THIS EVENING. I THINK HE HAS TAKEN A STEP FORWARD, BUT THE MRND IS GOING TO HAVE TO FIND SOME WAY TO SAVE FACE EVEN IF THEY TKJGYPWRS, AT LEAST LONG ENOUGH FOR OUR OBSERVER TO HAVE CHRISTMAS WITH HIS FAMILY. END COMMENT.

13. CABLE DELAYED DUE TO CPU CIRCUIT FAILURE. FLATEN

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