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LILONGWE AND YAOUNDE FOR DATT

E.O. 12356: DECL: OADR TAGS: PREL, MASS, AORC, OAU, RW SUBJECT: ARUSHA POSTPONEMENT

REFS: (A) STATE 190873 , (B) KIGALI 02381

1. CONFIDENTIAL ENTIRE TEXT.

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: CHARLES L DARIS DATE/CASE ID: 15 DEC 2005 200103014

2. SUMMARY: PRESIDENT HABYARIMANA TOLD THE TANZANIAN AMBASSADOR THAT A NEW DATE FOR SIGNING PEACE WITH THE RPF IN ARUSHA WOULD BE ARRANGED WITH THE TANZANIANS ONCE ALL ISSUES ARE RESOLVED AND THE FOREIGN MINISTER HAS RETURNED TO KIGALI TO EXPLAIN THE ACCORD TO THE GOVERNMENT, THE POLITICAL PARTIES AND THE CND. MEANWHILE, DEADLOCK CONTINUES OVER THE NOMINATION OF THE PRIME MINISTER FOR THE NEXT TRANSITION GOVERNMENT. MANY RWANDANS SEE THE DELAY AS A DELIBERATE ATTEMPT BY HABYARIMANA TO PREVENT PEACE. THIS CONCLUSION IGNORES THE FACT THAT FOR THE FIRST TIME THE PRESIDENT'S MRND IS IN AGREEMENT ON BOTH POINTS WITH THE OPPOSITION PL, PSD, AND PARTS OF THE MDR. CHANCES OF SIGNING BEFORE THE OAU SUMMIT ARE REMOTE, BUT WE BELIEVE ALL PARTIES HERE ARE EAGER TO COMPELTE THE PROCESS EARLY IN JULY. END SUMMARY.

THE TANZANIANS BACK OFF

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3. REFTELS REPORTED A TANZANIAN EFFORT TO PERSUADE HABYARIMANA TO GO TO ARUSHA TODAY TO COMPLETE THE NEGOTIATIONS HIMSELF. THIS WAS THE STRONG PREFERENCE OF AMBASSADOR MBEZI AND APPARENTLY OF AMBASSADOR MPUNGWE IN ARUSHA, BUT AT THE LAST MINUTE MBEZI WAS NOT AUTHORIZED TO URGE THE PRESIDENT TO GO TO ARUSHA. SHE WAS RATHER TASKED TO EXPRESS THE DISAPPOINTMENT OF THE GOVERNMENT OF TANZANIA WITH THE FACT THAT THE SIGNING DID NOT TAKE PLACE ON JUNE 24, AND TO SUGGEST THAT IT WOULD, IN THE VIEW OF THE TANZANIAN GOVERNMENT, BE POSSIBLE TO HAVE A RATIFICATION AFTER THE SIGNATURE. AMBASSADOR MBEZI TOLD ME THAT THE TAMZANIAN GOVERNMENT PROPOSED TO MAKE NO PUBLIC STATEMENT ON THE POSTPONEMENT.

4. AMBASSADOR MBEZI, HOWEVER, WAS QUITE UPSET WITH THE DELAY, AND FELT THAT HABYARIMANA DID NOT ENTER INTO A DIALOGUE WITH HER ON THE POSTPONEMENT, BUT RATHER ASKED HER TO TRANSMIT TO PRESIDENT MWINYI THE FOLLOWING MESSAGE:

-- THE TWO PARTIES MUST COMPLETE THE NEGOTIATIONS, THEN THE MINISTER OF FOREIGN AFFAIRS WILL RETURN TO

KIGALI TO EXPLAIN TO THE GOVERNMENT, TO THE POLITICAL PARTIES AND TO PARLIAMENT THE MEANING OF THE ACCORD. AND FINALLY A NEW DATE WILL BE ARRANGED IN CONSULTATION WITH THE TANZANIAN FACILITATOR. THE PRESIDENT DID REAFFIRM TO AMBASSADOR MBEZI HIS INTENTION TO GO TO ARUSHA TO SIGN THE FINAL ACCORD.

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PAGE 04 KIGALI 02396 01 OF 03 241021Z A PRIME MINISTER?

5. INTERVIEWED ON RADIO RWANDA, THE PRIME MINISTER, DISMAS NSENGIYAREMYE, INSISTED THAT HIS CANDIDATURE FOR PRIME MINISTER IN THE NEW GOVERNMENT WAS PROPERLY PRESENTED (IT WASN'T). HE SEES IN THE CHALLENGE A MOVE BY THOSE WHO HAVE ALWAYS OPPOSED PEACE AS A PRETEXT FOR REFUSING PEACE AND CONTINUING THE WAR. IN HIS TURN, MDR PRESIDENT FAUSTIN TWAGIRAMUNGU DECLINED TO RESPOND TO QUESTIONS FROM THE PRESS, POINTING OUT THAT THE POLITICAL BUREAU OF THE PARTY

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PAGE 02KIGALI 0239602 OF 03 241021ZC O N F I D E N T I A L SECTION 02 OF 03 KIGALI 02396

LILONGWE AND YAOUNDE FOR DATT

E.O. 12356: DECL: OADR TAGS: PREL, MASS, AORC, OAU, RW SUBJECT: ARUSHA POSTPONEMENT

HAS NOT YET MET TO GIVE ITS OFFICIAL POSITION ON THE ISSUE.

6. ON JUNE 23RD, WE RECEIVED REPORTS THAT THE POLITICAL BUREAU HAD ALREADY MET AND HAD DECIDED TO REJECT TWAGIRAMUNGU AND FULLY SUPPORT THE PRIME MINISTER. IN FACT, A USUALLY RELIABLE SOURCE CALLED ME DIRECTLY TO GIVE ME A VERY DETAILED SUMMARY OF THE POLITICAL BUREAU MEETING, A MEETING WHICH HAS NOT YET TAKEN PLACE. FROM POINT OF FACT, THE MDR HAS REFUSED TO MEET UNTIL IT RECEIVES THE FORMAL REJECTION BY THE GOVERNMENT OF THE MDR NOMINATION OF DISMAS NSENGIYAREMYE. THIS HAS NOW BEEN RECEIVED, AND THE MDR IS SCHEDULED TO MEET TODAY.

KIGALI REACTION

7. THERE IS WIDE AND DEEP DISAPPOINTMENT IN KIGALI OVER POSTPONEMENT OF THE SIGNATURE OF THE ARUSHA PEACE ACCORD. MANY RWANDANS FEAR THAT THE LAST CHANCE FOR PEACE HAS BEEN LOST AND WAR WILL COME BACK AGAIN. MANY BELIEVE THAT PRESIDENT HABYARIMANA NEVER CONFIDENTIAL

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PAGE 03 KIGALI 02396 02 OF 03 241021Z WANTED TO MAKE PEACE IN THE FIRST PLACE AND HAS NOW SUCCEEDED IN MANIPULATING THE OTHER PARTIES TO HELP HIM AVOID THE UNPLEASANTNESS OF PEACE.

8. AT THE SAME TIME, THE POLITICAL LEADERSHIP SEEMS SO PREOCCUPIED WITH THE MINI CRISIS THEY HAVE CREATED OVER THE APPOINTMENT OF THE PRIME MINISTER, THAT THEY SEEM NOT PARTICULARLY CONCERNED ABOUT THE DELAY. POLITICAL PARTY LEADERS FROM MDR AND PL HAVE IMPLIED THAT THEY HAD SUFFICIENT CONTACTS WITH THE RPF BEFORE RAISING THE PRIME MINISTER ISSUE SO THAT THEY ARE CONFIDENT THAT THE RPF WILL NOT WALK AWAY FROM THE TABLE WHILE THIS IS IN PLAY.

9. THE PRESIDENT PLANS TO LEAVE SATURDAY, JUNE 26, FOR THE OAU SUMMIT IN CAIRO. HIS CABINET DIRECTOR, ENOCH RUHIGIRA, IS TODAY RESUMING LOBBYING EFFORTS WITH THE CND TO FACILITATE ACCEPTANCE OF ACCORD WHEN COMPLETED. RUHIGIRA HOPES THAT ALL DETAILS WILL BE COMPLETED BEFORE THE SUMMIT AND THAT SIGNATURE CAN BE HELD IN ARUSHA ON THE WAY BACK FROM CAIRO.

COMMENT

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10. THE PRIME MINISTER HAS AN UPHILL BATTLE BECAUSE FOR FIRST TIME THE MRND, THE PL, THE PSD AND PART OF HIS OWN MDR PARTY ARE UNITED. THIS IS THE TYPE OF INTER-PARTY COOPERATION THAT WE HAVE BEEN TRYING TO ENCOURAGE FOR A YEAR AND A HALF. THE IRONY OF IT IS THAT IT HAPPENS ONLY AT A TIME WHEN ITS EFFECT IS TO CONFIDENTIAL

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PAGE 04 KIGALI 02396 02 OF 03 241021Z FURTHER DELAY THE PROCESS OF PEACE.

11. IF THE PRIME MINISTER LOSES IN HIS PARTY, THE CONSENSUS CANDIDATE FOR PRIME MINISTER WILL BE MDR PRESIDENT FAUSTIN TWAGIRAMUNGU. IF THE PRIME MINISTER WINS IN THE PARTY, HE WILL HAVE TWAGIRAMUNGU SUSPENDED FROM THE PARTY IN ORDER TO FORECLOSE ANY POSSIBILITY THAT TWAGIRAMUNGU COULD BE A CANDIDATE FOR PRIME MINISTER. THIS IS BECAUSE THE PROTOCOLS CALL FOR THE MDR TO PROPOSE THE PRIME MINISTER AND IF FAUBTIN TWAGIRAMUNGU IS NO LONGER A PART OF THE PARTY, HE COULD NOT BE A FURTHER CHALLENGE TO

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LILONGWE AND YAOUNDE FOR DATT

E.O. 12356: DECL: OADR TAGS: PREL, MASS, AORC, OAU, RW SUBJECT: ARUSHA POSTPONEMENT

DIBMAS. SOME HERE EXPECT THE POLITICAL BUREAU MEETING TO TAKE PLACE ON SUNDAY, JUNE 27, TO RESOLVE THE ISSUE.

12. ON THE PEACE FRONT, IT APPEARS THAT THERE ARE STILL ISSUES TO BE RESOLVED IN ARUSHA, THEREFORE, IT IS UNLIKELY THAT WE WILL SEE A SIGNING UNTIL AFTER THE CAIRO SUMMIT OF THE OAU. FLATEN

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