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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 9331
INFO HAITI COLLECTIVE IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 05 USUN NEW YORK 004101

AID FOR SCHNEIDER AND PARKER

E.O.12356: DECL 12/31/95
TAGS: UN, PHUM, EAID, PEF, PREL, ICRC, RW, HA, CH,
TX, BY, ID
SUBJECT: A/S SHATTUCK DISCUSSIONS WITH SECRETARIAT,
- ICRC, AND MISSIONS REGARDING HAITI, RWANDA,
- BURUNDI, CHINA, TURKEY, AND FUNDING FOR UN
- HUMAN RIGHTS ACTIVITIES

REF: STATE 262739

1. CONFIDENTIAL -- ENTIRE TEXT.
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SUMMARY

2. A/S JOHN SHATTUCK HAD MEETINGS IN NEW YORK ON
SEPTEMBER 28 WITH ICRC, DHA'S HANSEN, DAM'S CONNOR, AND
REPRESENTATIVES OF RWANDA; BURUNDI; UK, FRANCE AND
BELGIUM. TOPICS DISCUSSED INCLUDED THE U.S. PROPOSAL
FOR A RWANDA WAR CRIMES TRIBUNAL, HUMAN RIGHTS MONITORS
IN RWANDA AND BURUNDI, ICRC ACCESS TO PRISONERS IN
HAITI, CHINA, AND TURKEY, COORDINATION OF HUMANITARIAN

UNITED STATES DEPARTMENT OF STATE
CLASSIFIED BY DEPT. OF STATE, L. R. LOHMAN, DAS, A/ISS
REVIEW AUTHORITY: JOHN S BLODGETT
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
DECLASSIFY AFTER: 4 NOV 2014
DATE/CASE ID: 08 DEC 2006 200103014

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ASSISTANCE IN RWANDA, AND FUNDING FOR THE HUMAN RIGHTS CENTER AND THE UN HIGH COMMISSIONER FOR HUMAN RIGHTS.

3. THE RWANDAN REPRESENTATIVE AGREED WITH THE BASIC THRUST OF THE NEW ZEALAND APPROACH FOR ESTABLISHING A WAR CRIMES TRIBUNAL, AND ADDED THAT HIS GOVERNMENT WANTS THE TRIALS TO TAKE PLACE IN KIGALI.

4. A/S SHATTUCK RECOMMENDS THAT EMBASSY PORT AU PRINCE MEET ASAP WITH ICRC REPS. ICRC REQUESTED THAT SHATTUCK ASK THE CHINESE FOR AN UPDATE ON THE ICRC/CHINA DIALOG IN HIS MEETINGS NEXT WEEK WITHOUT APPEARING TO BE PRESSURING THE CHINESE ON THE ICRC'S BEHALF.

5. FRANCE, UK, AND BELGIUM REPORTED GENERAL CONCURRENCE WITH NEW ZEALAND APPROACH TO RWANDA WAR CRIMES TRIBUNAL, BUT TIMING REMAINS A QUESTION. BURUNDI IS OPEN TO STATIONING OF HUMAN RIGHTS MONITORS ON THE GOB'S TERMS AND PLANS TO DRAFT A GA RESOLUTION ON THE SITUATION IN THEIR COUNTRY. CONNOR AND HANSEN AGREED WITH USG

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CONCERNS ABOUT COORDINATION PROBLEMS IN RWANDA, AND STATED THAT SRSG KHAN SHOULD HAVE AN EXPLICIT COORDINATION ROLE. [REDACTED]

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[REDACTED] DHA HAS DISBURSED DOLS 3 MILLION FROM THE CENTRAL EMERGENCY REVOLVING FUND TO HELP GET THE RWANDAN HUMAN RIGHTS MONITORING OPERATION STARTED. END SUMMARY.

ICRC

6. SHATTUCK, USUN/W'S DAVID SCHEFFER AND USUN HUMAN RIGHTS OFF MET WITH ICRC CHIEF DELEGATE PETER KUNG AND DELEGATE PIERRE PONT.

7. HAITI: ICRC WOULD LIKE AMEMBASSY PAP ASSISTANCE TO ACCESS HAITIAN PRISONERS. THEY TOLD SHATTUCK THAT THEY HAD NOT YET BEEN ABLE TO MEET WITH EMBASSY REPS DESPITE SEVERAL REQUESTS. ICRC OBJECTIVES ARE TO VISIT PRISONS AND CHECK ON THE CONDITIONS OF THE PRISONERS AND ON PRISON CONDITIONS IN GENERAL. ICRC BELIEVES THERE MAY BE DOZENS BUT NOT HUNDREDS OF SHORT-TERM PRISONERS WHO ARE SUBJECT TO POLICE BEATINGS AND THEN RELEASED IN WHAT PONT CALLED A TYPICAL "SHORT-DETENTION" SYSTEM. PONT

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SUSPECTS THAT THE PRISONERS ARE THREATENED WITH HARM TO THEMSELVES OR THEIR FAMILIES ONCE RELEASED.

8. THERE ARE SEVEN ICRC EX-PAT EMPLOYEES CURRENTLY IN HAITI, INCLUDING LEAD DELEGATE FREDERICK PIRALLA AND A MEDICAL DOCTOR. THEY WOULD LIKE TO MEET WITH USAID OFFICER DOUGLAS WATSON. IN ADDITION, ICRC

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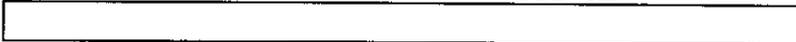
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DELEGATE-GENERAL FOR LAC WILL GO TO PAP WITH PONT OCTOBER 13. ICRC REQUEST MEETINGS FOR HIM WITH THE AMBASSADOR AND GENERAL SHELTON. A/S SHATTUCK RECOMMENDS THAT THESE REQUESTS BE GRANTED.

9. ICRC PLANS TO COORDINATE CLOSELY WITH SYG SPECIAL REP BRAHIMI, ALTHOUGH KUNG NOTED THAT BRAHIMI'S MANDATE IS LESS THAN CAPUTO'S, BECAUSE THE LATTER HAD AN OAS MANDATE. SHATTUCK NOTED THAT IT IS HELPFUL THAT ICM CHIEF GRANDERSON HAS A JOINT UN/OAS MANDATE.

10. PONT ASKED ABOUT TRANSPORTATION TO HAITI. ECOSOC OFF ADVISED CHECKING WITH PAHO ABOUT ITS DAILY SATURDAY FLIGHT. ICRC PREFERS NOT TO TRAVEL ON US OR UN FLIGHTS, SO THEY MAY ELECT TO ENTER HAITI BY LAND FROM THE DR, BUT THEY DID NOT REJECT THE POSSIBILITY OF ENTERING ON A PAHO FLIGHT.

11. CHINA: ICRC HAS NOT/NOT HEARD FROM THE GOC SINCE SUBMITTING A PROPOSAL AND "IDEAS" FOR FURTHER CONTACTS IN MID-MAY. PART OF THE PROPOSAL IS TO SEND A SECOND EXPERTS DELEGATION TO DISCUSS MODALITIES OF AN AGREEMENT. PONT CHARACTERIZED THE CONTACTS AS "STALLED."



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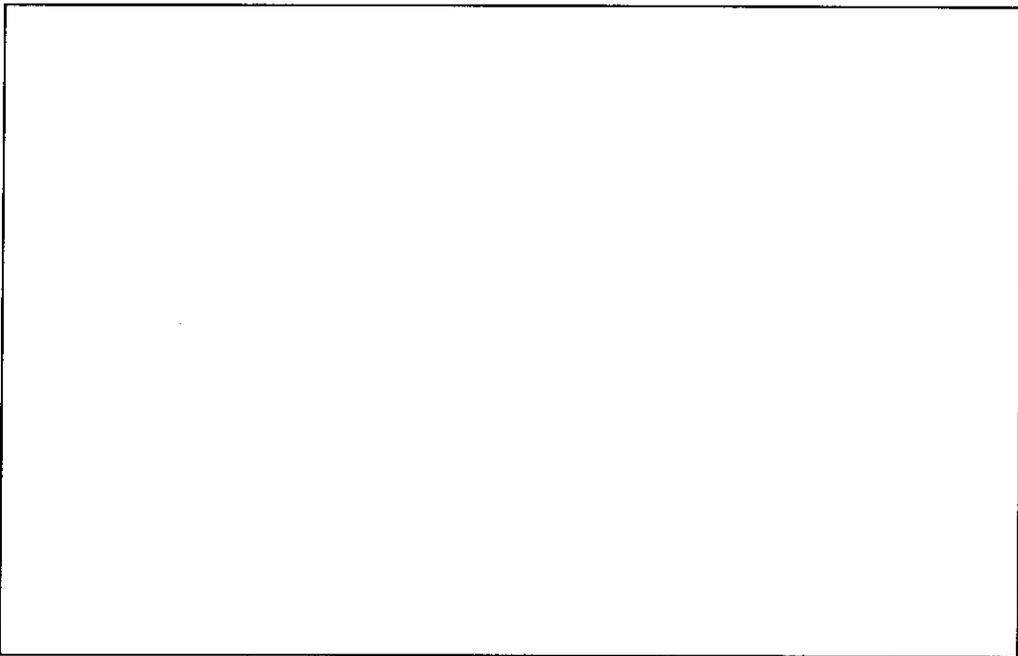
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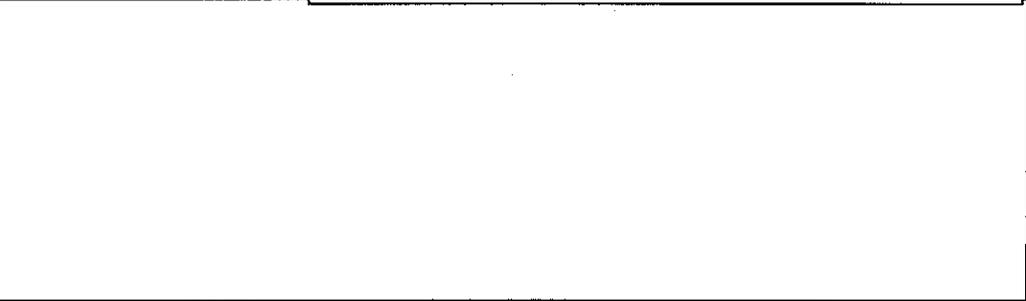
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13. TURKEY: SHATTUCK INFORMED THE ICRC OFFICIALS THAT HE WILL VISIT SOUTHEASTERN TURKEY AND PERHAPS NORTHERN IRAQ IN OCTOBER.



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RWANDA PERM REP MANZI

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14. A/S SHATTUCK, AMBASSADOR INDERFURTH, SCHEFFER AND HUMAN RIGHTS OFF MET WITH RWANDA'S NEW PERM REP MANZI. ON REPORTED MASS SLAYINGS IN RWANDA SINCE THE RPA HAS TAKEN OVER, SHATTUCK STRESSED THAT THE USG CONSIDERS THESE TO BE ONLY REPORTS AND IS KEENLY INTERESTED IN GETTING TO THE TRUTH. WE HAVE NOT REACHED ANY CONCLUSIONS ABOUT THE REPORTS, HE ASSURED THE AMBASSADOR. MANZI APPEALED FERVENTLY FOR USG SUPPORT, CLAIMING THAT IT WOULD BE "SUICIDAL" FOR HIS GOVERNMENT TO PERPETRATE OR AUTHORIZE FURTHER ATROCITIES. HE CONCEDED THAT SOME MILITARY MEMBERS COULD HAVE LOST CONTROL THROUGH "MADNESS" IN REACTION TO THE DEATH OF ENTIRE FAMILIES. THE GOR HAS MOVED QUICKLY TO DETAIN SUSPECTS IN CASES LIKE THIS, AND ALREADY HAS APPROXIMATELY 65 SUSPECTED MILITARY IN CUSTODY. THE GOVT HOPES THEY CAN BE TRIED THROUGH INTL TRIBUNAL.

15. REGARDING THE HUMAN RIGHTS MONITORS, THE RWANDAN AMBASSADOR SAID HE WAS UNINFORMED AND WOULD CONSULT KIGALI. A/S SHATTUCK STRESSED THE PREVENTIVE AND CONFIDENCE-BUILDING ROLE OF THE MONITORS, AND THEIR PLANS TO ASSIST IN ADMINISTRATION OF JUSTICE AND OTHER PROGRAMS, AS DISTINGUISHED FROM THE INVESTIGATIVE

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FUNCTIONS OF THE COMMISSION OF EXPERTS AND OTHERS.
MANZI SAID HE WOULD NOT GET BACK TO THE U.S. ON THIS
ISSUE UNLESS HE HAD A NEGATIVE RESPONSE FROM KIGALI.

16. SHATTUCK SUMMARIZED THE LATEST USG PROPOSAL FOR THE
WAR CRIMES TRIBUNAL, BASED ON THE NEW ZEALAND APPROACH
(REFTEL). MANZI SAID HE SUPPORTED THE BASIC CONCEPT,
AND SAID HIS GOVERNMENT BELIEVES TRIALS SHOULD TAKE

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PLACE IN KIGALI, NOT IN OTHER AFRICAN LOCATIONS. HE
PROMISED TO LOBBY SC MEMBERS AND OTHER AFRICAN
DELEGATIONS ON AN URGENT BASIS IN FAVOR OF THE TRIBUNAL
RESOLUTION, SAYING IT WAS IMPERATIVE THAT THE TRIBUNAL
BE ESTABLISHED QUICKLY TO HELP THE GOR RESTORE PUBLIC
CONFIDENCE.

17. MANZI ALSO COMPLAINED, WITHOUT BEING SPECIFIC,
ABOUT "MISERY, INSENSITIVITY AND GREED" OF SOME
HUMANITARIAN AGENCIES AND THEIR EMPLOYEES, CLAIMING THAT
SOME ARE PROFITING FROM THEIR PRESENCE IN RWANDA, AND
WANT TO PROLONG THEIR STAY FOR THAT REASON. HE ARGUED
THAT THE HUMANITARIAN ASSISTANCE IS GOING TO MANY OF THE
MURDERERS IN THE REFUGEE CAMPS IN GOMA AND ELSEWHERE.
HE PLEADED FOR DEVELOPMENT ASSISTANCE TO REPLACE
EMERGENCY HUMANITARIAN ASSISTANCE, AND CALLED ON THE
U.S. TO MAKE RWANDA A MODEL CASE OF DEVELOPMENT BY
FOCUSSING OUR ASSISTANCE THERE. HE CRITICIZED UNDP
PROGRAMS AS BEING CONCEIVED IN NEW YORK WITHOUT TAKING
INTO ACCOUNT THE ABILITIES AND IDEAS OF RWANDANS. UNDP
SHOULD CONSULT RWANDANS AND HIRE THEM TO IMPLEMENT THE
PROGRAMS, HE SAID. AMBASSADOR INDERFURTH REPLIED THAT
COORDINATION OF THE UN PRESENCE IN RWANDA IS A MAJOR
U.S. INTEREST AND WE WILL CONTINUE TO KEEP AN EYE ON THE

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C O N F I D E N T I A L SECTION 03 OF 05 USUN NEW YORK 004101

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SITUATION.

UK/FRANCE/BELGIUM ON RWANDA TRIBUNAL
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18. UK (DPR GOMERSALL, AND POL OFFS VAUGHN-FENN AND HOLLAND), FRANCE (DPR LADSOUS AND POL OFF MAUBERT) AND BELGIUM (COUNSELLORS BAEKELANDT AND ROLAND) MET WITH SHATTUCK, INDERFURTH, SCHEFFER, AMBASSADOR MARRERO AND HUMAN RIGHTS OFF TO DISCUSS THE RWANDA TRIBUNAL. STRESSING THE URGENCY OF MOVING QUICKLY, SHATTUCK OUTLINED THE NEW ZEALAND APPROACH AND FOUND GENERAL

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AGREEMENT, INCLUDING SUPPORT FOR TABLING THE RESOLUTIONS NEXT WEEK IN THE SECURITY COUNCIL. SHATTUCK ALSO TOUCHED ON NEED TO DEVELOP A NATIONAL SYSTEM FOR THE ADMINISTRATION OF JUSTICE AND REPORTED THE RWANDAIS REACTION TO BOTH IDEAS.

19. LADSOUS SAID THE GOF WILL SUPPORT THE NEW APPROACH, WHICH HAS ALREADY BEEN DISCUSSED BY THE P-5 LEGAL ADVISORS. ON TIMING, HE SAID IT WOULD NOT BE POSSIBLE TO TABLE A RESOLUTION BY SEPTEMBER 30. BUT IT COULD BE TABLE NEXT WEEK. HE SUGGESTED A PRESIDENTIAL STATEMENT COULD BE DRAFTED IN RESPONSE TO THE EXPECTED REPORT OF THE COMMISSION OF EXPERTS (COE). THE STATEMENT WOULD INDICATE THE SC'S RESOLVE TO MOVE AHEAD FOR ACTION ON A RESOLUTION EARLY NEXT MONTH. IT WOULD ALSO BE IMPORTANT TO KNOW MORE ABOUT THE EXPECTED UNHCR REPORT ALLEGING ATROCITIES UNDER THE CURRENT GOR. LADSOUS CAUTIONED ABOUT MAKING THE TRIBUNAL RESOLUTION TOO SPECIFIC ON FUNDING ISSUES SO AS TO AVOID THE "YUGOSLAVIA MISTAKE." HE CLOSED BY ASKING ABOUT THE PENDING SC DRAFT ASKING NEIGHBORING COUNTRIES TO TAKE ACTION TO APPREHEND SUSPECTED PERPETRATORS OF ATROCITIES UNDER CHAPTER VII.

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20. AMBASSADOR INDERFURTH REPLIED THAT THE TRIBUNAL RESOLUTION IS NOW THE PRIORITY. THERE WAS GENERAL AGREEMENT THAT PASSAGE OF THE TRIBUNAL RESOLUTION WOULD PROVIDE A STRONGER FOUNDATION FOR THE OTHER DRAFT, WHICH COULD BE ACTIVATED LATER.

21. GOMERSALL COMMENTED THAT THE TRIBUNAL WAS ONE OF MANY IMPORTANT ELEMENTS IN THE RWANDA EQUATION. AS OCTOBER SC PRESIDENT, THE UK WILL DO ITS BEST TO STEER THE RESOLUTION THROUGH. HE AGREED THAT RWANDAN PARTICIPATION IN THE TRIALS WAS IMPORTANT, AND THAT THE ADMINISTRATION OF JUSTICE SITUATION NEEDED ADDRESSING. FOR AN UPDATE, BUT IT APPEARED THAT NONE PRESENT HAD ANY RECENT NEWS.

22. GOMERSALL THEN CALLED FOR SUPPORT FOR THE HIGH COMMISSIONER FOR HUMAN RIGHTS (HCHR) AND HIS MONITORING OPERATION. (VAUGHN-FENN LATER REPORTED THAT DHA'S HANSEN HAD AGREED TO LEND THE HCHR DOLS 3 MILLION FROM THE CENTRAL EMERGENCY REVOLVING FUND AS START-UP MONEY FOR THE MONITORS -- HANSEN CONFIRMED THIS LATER.) HE

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URGED THOSE PRESENT TO TAKE THE LEAD IN RECRUITING OTHER DONORS. SHATTUCK REPORTED THAT THE USG CONTRIBUTION WOULD BE MADE SOON, ASSUMING SOME QUESTIONS WE HAVE RAISED ABOUT COORDINATION WILL BE ANSWERED SATISFACTORILY.

23. BAKELANDT REPORTED THAT BELGIUM ALSO WANTS TO SEE THE TRIBUNAL ESTABLISHED ASAP IN ORDER TO SEND A SIGNAL AND SUPPORT CONFIDENCE BUILDING. HE SAID HIS GOVERNMENT
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ALSO HAS DOUBTS ABOUT THE UNHCR REPORT. REGARDING THE SECOND RESOLUTION CALLING FOR APPREHENSION OF CRIMINALS, THE GOB HAS CONCERNS ABOUT JURISDICTION. BELGIUM PREFERS EXTENSION OF THE MANDATE OF UNAMIR TO COVER THE CAMPS.

24. SHATTUCK OBSERVED THAT IN ORDER TO FOCUS ATTENTION ON THE FINANCIAL NEEDS OF THE HCHR, THOSE PRESENT SHOULD THINK OF THEMSELVES AS "THE FRIENDS OF RWANDA" AND COLLABORATE ON EFFORTS TO ENCOURAGE MORE COUNTRIES TO CONTRIBUTE TO FUND THE MONITORS.

BURUNDI

25. SHATTUCK, SCHEFFER AND HUMAN RIGHTS OFF MET WITH AMBASSADOR THARCISSE NTAKIBIRORA, ADVISOR TO THE BURUNDIAN FOMIN AND MISSION COUNSELLOR BUKURU. SHATTUCK SAID THE U.S. WANTS TO HELP IN THE RECONCILIATION PROCESS AND RAISED TWO MAIN ISSUES: PRESIDENTIAL SUCCESSION AND HUMAN RIGHTS OBSERVORS/MONITORS.

26. THE BURUNDIANS BELIEVE THAT THE SUCCESSION ISSUE IS "ON THE RIGHT TRACK." EVEN MORE IMPORTANT IN THEIR

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VIEW, THE POLITICAL PARTIES SIGNED A GOVERNANCE
AGREEMENT. NTAKIBIRORA DEPLORED CONTINUED TUTSI-HUTU
RIVALRY, CRITICIZING EACH GROUP FAIRLY EVENLY IN

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DIFFERENT CONTEXTS. HE WAS PARTICULARLY CONCERNED ABOUT
THE PRESENCE OF RWANDAI HUTU MILITANTS IN BURUNDI. MASS
MOVEMENTS OF THE POPULATION ARE ANOTHER DESTABILIZING
FACTOR.

27. NTAKIBIRORA THEN REPORTED GOOD CONVERSATIONS WITH
A/S MOOSE ABOUT U.S. ASSISTANCE FOR REFUGEES AND DPS.
HE SAID HIS DELEGATION PLANS TO TABLE AN UNGA RESOLUTION

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UNDER ITEM 25 REQUESTING ASSISTANCE IN THIS REGARD. ON THE MONITORS, HE SAID THE GOB DOES NOT ACCEPT MILITARY MONITORS, BUT CIVILIAN MONITORS COULD BE A DIFFERENT STORY

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HE AGREED TO ADDRESS THE ISSUE OF MONITORS IN THE RESOLUTION.

28. SHATTUCK THEN SUGGESTED THAT THE QUESTION OF STRENGTHENING THE JUSTICE SYSTEM SHOULD ALSO BE DEALT WITH IN THE RESOLUTION, AND NTAKIBIRORA AGREED. HE THEN DESCRIBED TWO PRINCIPAL PROBLEMS IN THE JUSTICE SYSTEM: IMPUNITY AND DISTRUST OF TUTSI MAGISTRATES. HE STATED THAT THE PRESENT MAGISTRATES WOULD DO A GOOD JOB, AND SUGGESTED THAT INTERNATIONAL OBSERVERS IN THE COURTS WOULD HELP BESTOW CONFIDENCE IN THE MAGISTRATES. LACK OF MONEY IS ANOTHER CRITICAL FACTOR INHIBITING AN EFFECTIVE SYSTEM OF JUSTICE. THUS, IN ADDITION TO MONITORS, BURUNDI NEEDS POLICE TRAINING, HELP STRENGTHENING ITS JUDICIAL SYSTEM, AND HUMAN RIGHTS EDUCATION.

USYG CONNOR

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29. SHATTUCK, SCHEFFER, HUMAN RIGHTS OFF, AMBASSADOR BIRENBAUM AND RM COUNSELLOR MET WITH CONNOR AND BUDGET DIRECTOR HALBWACHS. AFTER AN INITIAL PRESENTATION BY SHATTUCK ON U.S. DESIRE TO INCREASE SUPPORT FOR UN HUMAN RIGHTS ACTIVITIES,

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30. ON THE NEED FOR GREATER COORDINATION OF THE ENTIRE RWANDA OPERATION, CONNOR AGREED WITH SHATTUCK'S VIEW THAT THE SYG'S SPECIAL REP KHAN SHOULD BE GIVEN THE MANDATE TO TAKE ON THIS ROLE, BUT HE BELIEVES AN UNGA RESOLUTION WOULD BE NECESSARY TO CLARIFY THIS POINT. PERHAPS THE SYG COULD MAKE THIS DETERMINATION, BUT CONNOR WAS SKEPTICAL THAT SUCH A SYG STATEMENT WOULD SUFFICE.

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31. CONNOR SAID THAT THE HUMAN RIGHTS CENTER HAD NOT USED ALL ITS 94 APPROPRIATION, AND HAD MANY POSITIONS UNFILLED. THIS WAS NOT UNUSUAL, BUT IT SHOWED THAT THERE MAY BE SOME FAT. HE PREDICTED THAT HIS OFFICE COULD SHOW THE CENTER HOW TO BECOME MORE EFFICIENT THROUGH A TOUGH BUDGET REVIEW. HALBWACHS NOTED THE ABSENCE OF A STRONG ADMINISTRATIVE OFFICER AT THE CENTER. HE AGREED WITH HUMAN RIGHTS OFFICER'S OBSERVATION THAT A BUDGET GURU COULD IMPROVE THE CENTER'S CHANCES OF GETTING INCREASED FUNDING.

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32. SCHEFFER ASKED CONNOR TO LOOK INTO WHAT APPEARED TO BE BUREAUCRATIC DELAYS IN APPROVING TRAVEL OF STAFFERS OF THE FORMER YUGOSLAVIA WAR CRIMES TRIBUNAL IN THE HAGUE.

USYG HANSEN

33. SHATTUCK, SCHEFFER, MIN-COUNSELLOR BLANEY AND HUMAN RIGHTS OFF MET WITH USYG HANSEN, WHO WAS ACCOMPANIED BY JIM BAKER AND ED TSUI. SHATTUCK ASKED HANSEN TO BRIEF HIM ON STATUS OF THE ICM FOR HAITI, BUT NONE OF THE DHA STAFF WAS UP-TO-DATE. HANSEN SAID HE FELT THE HUMANITARIAN COMPONENT HAD PERFORMED POORLY IN HAITI BUT NOW THERE WAS GOOD MOMENTUM AND HE APPLAUDED THE DECISION OF UNDP'S SPETH TO RETAIN RES REP ROSS MOUNTAIN IN HAITI THROUGH THE TRANSITION PHASE, RATHER THAN REPLACE HIM SOON AS HE HAD ORIGINALLY PLANNED.

34. HANSEN SAID THERE WAS NOW GOOD COORDINATION WITH STATE'S ARA.

35. ON RWANDA, HANSEN WAS REASONABLY SATISFIED WITH

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DHA'S PERFORMANCE, BUT COMPLETELY AGREED WITH SHATTUCK'S
RECOMMENDATION FOR MORE OVERALL COORDINATION. HE
CONCURRED THAT SYG SPECIAL REP KHAN SHOULD FULFILL THIS
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ROLE.

36. HE SAID DHA WAS DEVELOPING A MODEL PLAN FOR
EMERGENCY OPERATIONS. HE BELIEVES THE NEW DPKO FIELD
ADMINISTRATIVE AND LOGISTICS DIVISION SHOULD BE TASKED
IN THESE OPERATIONS TO PROVIDE ADMINISTRATIVE AND
LOGISITICAL SUPPORT TO HUMAN RIGHTS AND HUMANITARIAN

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OPERATIONS. HE SAID THAT THE SYG'S REGIONAL REP DILLON HAD SIMILAR CONCERNS AND HAS THE SAME RECOMMENDATION.

37. COMMENTING ON HIS DECISION TO DISBURSE DOLS 3 MILLION FROM THE CERF FOR THE HCHR'S OPERATIONS IN RWANDA, HE PREDICTED HE WOULD BE CRITICIZED FOR IT, BUT SAID HE CAN JUSTIFY THE LOAN BECAUSE IT WILL IMPROVE THE SITUATION IN COUNTRY, THEREBY ENABLING THE RETURN OF REFUGEES. I WILL NOT LET PROCEDURAL NICETIES STOP ME FROM TAKING SUCH A DECISION, HE ADDED. HE EXPRESSED SYMPATHY WITH THE HCHR, WHOSE OFFICE HAS NEVER CARRIED OUT SUCH A COMPLICATED FIELD OPERATION BEFORE.

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