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ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	HA-09	H-01	TEDE-00	INR-00	IO-16	LAB-01	L-01
	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01
	PRS-01	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00
	USIE-00	RPE-01	PMB-00	/039W			

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P 311328Z MAR 94  
 FM AMEMBASSY KIGALI  
 TO SECSTATE WASHDC PRIORITY 6095  
 INFO AMEMBASSY BRUSSELS  
 AMEMBASSY BUJUMBURA  
 AMEMBASSY DAR ES SALAAM  
 AMEMBASSY KAMPALA  
 AMEMBASSY KINSHASA  
 AMEMBASSY NAIROBI  
 AMEMBASSY PARIS  
 AMEMBASSY YAOUNDE  
 USCINCEUR VAHINGEN GE//ECJ4-SAAA//  
 USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 KIGALI 01415

YAOUNDE FOR DAO

E.O. 12356: DECL: OADR  
 TAGS: PREL, PGOV, PINR, RW  
 SUBJECT: A GOVERNMENT, MAYBE?  
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REF: KIGALI 01335

1. CONFIDENTIAL - ENTIRE TEXT.
2. ALL OBSERVERS AND UN TEAM MET 3/29 WITH PATRIOTIC FRONT OFFICERS TO GET THEIR REACTION TO OBSERVERS' PUBLIC STATEMENT ON THE CURRENT POLITICAL IMPASSE (REFTEL). THE SESSION WAS, UNFORTUNATELY, HEAVY WITH

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INTRODUCTORY SPEECHES PUSHING ASIDE OPPORTUNITIES TO EXPLORE PRACTICAL POSSIBILITIES OF BRINGING THE TWO SIDES CLOSER TOGETHER. RPF REITERATED ITS BASIC THEME, THAT IT WAS NOT EXCLUDING THE CDR DEFINITELY BUT WANTED IT TO WAIT FOR A WHILE, PROVE OUT ITS WORD, AND HAVE THE NATIONAL ASSEMBLY JUDGE ITS RECORD. DEPENDING ON WHICH RPF INTERLOCUTOR SPOKE, THE WAITING PERIOD VARIED FROM THE "DAY AFTER TOMORROW" TO "AFTER SOME PERIOD OF EVALUATION." (COMMENT: THE RPF POSITION IGNORES THE PROBLEM THAT THE PEACE ACCORD DOES NOT PROVIDE MECHANISMS FOR PARTIES TO ENTER NATIONAL ASSEMBLY AFTER THE INSTITUTIONS ARE PUT IN PLACE. CDR'S ENTRY WOULD NECESSITATE, THEREFORE, A THREE-FIFTHS VOTE BY THE NATIONAL ASSEMBLY EITHER AMENDING OR REINTERPRETING THE ACCORD. THE RPF, NO DOUBT, BELIEVES THAT IT COULD CONTROL THIS THREE-FIFTHS VOTE AND THUS DETERMINE WHEN OR IF CDR EVER WOULD BE ADMITTED TO THE ASSEMBLY. END COMMENT.)

3. AS THE MEETING BROKE UP, OBSERVERS DISCUSSED BRIEFLY WITH RPF THE POSSIBILITY OF A NEW DECLARATION  
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 BY CDR ON ITS COMMITMENT TO NONVIOLENCE. RPF'S MAZIMHAKA SAID THAT SUCH A DECLARATION WAS THE PRIME MINISTER'S IDEA AND NOT THEIR OWN; THEY BELIEVED CDR SHOULD WAIT A WHILE TO PROVE ITS GOOD FAITH. THEY INSISTED, HOWEVER, THAT THEY WERE NOT CLOSING THE DOOR TO CDR.

4. THE DIPLOMATS HURRIED FROM THAT MEETING TO ONE CONVOKED BY THE PRIME MINISTER. MS. UWILINGIYIMANA TOLD THE OBSERVERS THAT HER POSITION, AND THAT OF MANY POLITICAL PARTIES, ACCORDED ENTIRELY WITH THAT OF THE INTERNATIONAL COMMUNITY. CDR HAD A RIGHT TO BE ADMITTED TO THE NATIONAL ASSEMBLY. BUT AFTER CONSULTATION AMONG OPPOSITION PARTIES TO ESTABLISH A UNIFIED POSITION IN THIS REGARD, SHE HAD NOT BEEN ABLE TO CONVINCE THE RPF TO CHANGE THEIR OPPOSITION TO CDR'S ENTRY. THE ALTERNATIVES WERE THAT THE RPF CEDE, THAT THE PRESIDENT CEDE, OR THAT THE NATION GO BACK TO WAR.

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5. THE PRIME MINISTER COULD NOT ACCEPT THAT THE NATION SHOULD ONCE MORE BE THROWN INTO WAR BY THE ISSUE OF ONE DEPUTY IN THE NATIONAL ASSEMBLY. SHE THUS URGED THE OBSERVERS TO PRESSURE THE PRESIDENT TO GIVE WAY, SINCE THE RPF SEEMED STUCK ON THEIR POSITIONS. OBSERVERS REMINDED THE PRIME MINISTER THAT THEIR POSITION REGARDING EARLY ADMISSION OF THE CDR WAS, IN PRINCIPLE, THE SAME AS HER STATED POSITION AND THAT OF THE PRESIDENT. RWANDAN PARTIES NEEDED TO WORK OUT MODALITIES THAT WOULD ASSURE CDR OF ITS PLACE AND SATISFY RPF CONCERNS ABOUT CDR'S

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BEHAVIOR. PRIME MINISTER URGED OBSERVERS TO DO EVERYTHING THEY COULD TO UNBLOCK THE IMPASSE.

6. AFTER SEPARATE CONVERSATIONS LATE EVENING WITH CDR'S INTENDED DEPUTY BARAYAGWIZA, PRESIDENT'S POLITICAL COUNSELOR RENZAHO AND TANZANIAN FACILITATOR, AMBASSADOR RAWSON AGREED TO JOIN A SMALL TEAM TO TRAVEL TO MULINDI THE NEXT DAY TO CONTINUE DISCUSSIONS WITH RPF ON POSSIBLE COMPROMISE POSITIONS. HOWEVER, BY AM 3/30, AMBASSADOR TAMBWE HAD CONCLUDED THAT SUCH DISCUSSIONS WOULD BE PREMATURE. AT THE SAME TIME, RPF ISSUED A COMMUNIQUE WHICH WAS MORE OPEN ON THIS ISSUE THAN ANY POSITION

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TO SECSTATE WASHDC PRIORITY 6096  
INFO AMEMBASSY BRUSSELS  
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AMEMBASSY KAMPALA  
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THEY HAD PREVIOUSLY TAKEN.

7. IN A CALL TO RPF'S SENDASHONGA, AMBASSADOR WELCOMED THE NEW OPENNESS AND INDICATED THE IMPORTANCE OF CONTINUING DIALOGUE. SENDASHONGA SAID THEY WERE READY TO TALK. AMBASSADOR ALERTED PRESIDENTIAL CABINET DIRECTOR RUHIGIRA TO THIS POSSIBILITY. RUHIGIRA SAID THAT HE MIGHT MEET WITH RPF UNDER UN AUSPICES TO WORK OUT REMAINING PROBLEMS. AMBASSADOR INDICATED THERE WAS BUT ONE REMAINING PROBLEM IN OUR VIEW, THE CDR. THE REST COULD BE TAKEN CARE OF AFTER INSTITUTIONS WERE INSTALLED. THE PRESIDENT SHOULD TAKE VERY SERIOUSLY THE LAST POINT OF THE INTERNATIONAL COMMUNITY'S STATEMENT IN THAT REGARD. RUHIGIRA HOPED THAT THE INSTITUTIONS COULD BE PUT IN PLACE BY FRIDAY OR AT THE VERY LATEST BY SATURDAY.

B. COMMENT: DATELINES HERE HAVE A HORRIBLE HABIT OF BEING MISSED. HOWEVER, THIS REMAINING PROBLEM COULD BE QUICKLY RESOLVED IF BOTH SIDES WANT TO DO SO. WE DO NOT EXCLUDE THE POSSIBILITY THAT INSTITUTIONS

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MIGHT BE IN PLACE BEFORE EASTER WEEKEND. END  
COMMENT. RAWSON

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